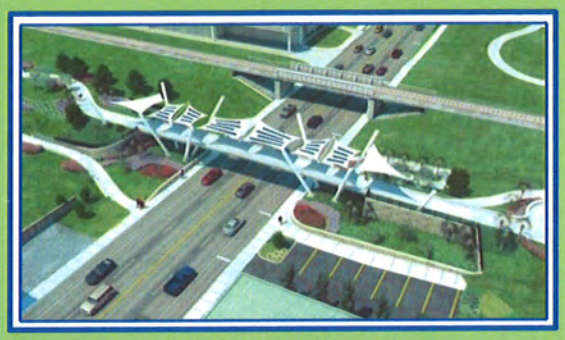
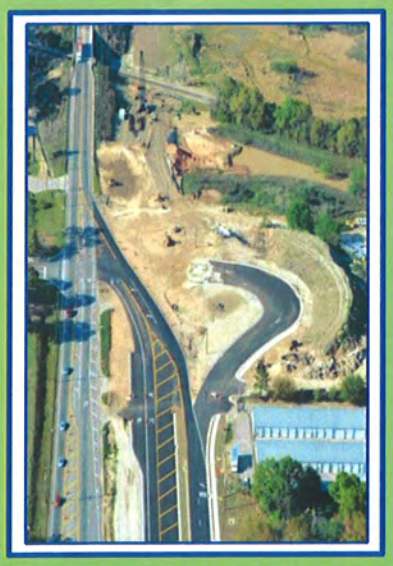
# Blueprint 2000
# Intergovernmental Agency Meeting
# June 30, 2014





CITY OF TALLAHASSEE - LEON COUNTY
BLUEPRINT 2000
INTERGOVERNMENTAL AGENCY

2727 Apalachee Parkway
Suite 200
Tallahassee, FL 32301
Phone: 850-219-1060

CITY OF TALLAHASSEE - LEON COUNTY
BLUEPRINT 2000
INTERGOVERNMENTAL AGENCY

# INTERGOVERNMENTAL AGENCY MEETING

**June 30, 2014**
**3:00 pm to 5:00 pm**
**City Commission Chambers**

**Chair: Scott Maddox**

## Agenda

| | | | | |
|---|---|---|---|---|
| **I.** | | **AGENDA MODIFICATIONS** | | |
| **II.** | | **CAC CHAIRMAN'S REPORT** | Terence Hinson | |
| **III.** | | **INFORMATION ITEMS** | | **Page #** |
| | 1. | CAC Meeting Minutes (February 6, 2014) | Shelonda Meeks | 1 |
| | 2. | Project Updates | Charles Hargraves | 7 |
| **IV.** | | **CONSENT** | | |
| | 3. | IA Meeting Minutes (February 24, 2014 and April 22, 2014) | Chair Maddox | 15 |
| | 4. | Citizen's Advisory Committee Appointment | Autumn Calder | 45 |
| **V.** | | **PRESENTATIONS/DISCUSSION** | | |
| | 5. | Completion of Cascades Park | Wayne Tedder | 49 |
| | 6. | Proposed Fiscal Year 2015 Blueprint Operating Budget | Wayne Tedder | 55 |
| | 7. | Proposed Fiscal Year 2015-2019 Blueprint Capital Improvement Plan and Fiscal Year 2015-2020 Net Sales Tax Allocation Plan | Wayne Tedder | 61 |

**VII. CITIZENS TO BE HEARD**

***Citizens desiring to speak must fill out a Speaker Request Form; the Chair reserves the right to limit the number of speakers or time allotted to each.**

**VIII. ITEMS FROM MEMBERS OF THE COMMITTEE**

**IX. ADJOURN**

# #1

# CAC Meeting Minutes

## (February 6, 2014)

# Blueprint 2000 CAC Meeting Minutes

Thursday, February 6, 2014

Leroy Collins Public Library, Program Room A

Kent Wimmer called the meeting to order at 4:41 pm.

**Committee Members present:**

| | |
|---|---|
| Kent Wimmer | Dale Landry |
| David Jones | Chris Klena |
| Tom O'Steen | George Smith |
| Andrew Chin | Tim Edmonds |
| Ron Pease | |

**Guests/Presenters/Staff:**

| | |
|---|---|
| Charles Hargraves | Sean Kalbli |
| Autumn Calder | Rita Stevens |
| Dave Snyder | Patrick Twyman |
| Gary Phillips | Jeff Caster |
| Angela Ivy | Bonnie Gambu |
| Shelonda Meeks | Dana Powell |
| Susan Emmanuel | Jim Stevenson |
| Marcus Robinson | |

## Agenda Modifications

## Information Items

**Item #1: Project Updates**

Charles Hargraves gave a synopsis of the agenda item and staff shared current photos as well.

Tom O'Steen questioned if there was additional capacity in the Coal Chute and Van Buren Ponds for private development? Mr. Hargraves stated that Van Buren Pond was for attenuation only. Coal Chute had some reserved capacity for FAMU Way, CRA projects, and water quality retrofit for approximately 50-acres. This included Railroad Square however with no specific attributions.

Ron Pease requested clarification on communication between agencies. Mr. Hargraves stated that the agencies and departments went to great lengths to communicate and coordinate with each other. He cited the City's stormwater improvement project to the Central Drainage Ditch, which crossed Segment 4, as an example of efforts between City departments, Blueprint, and external consultants. Through coordination efforts it became clear that improvements made by the City's project would benefit Segment 4 as well. That freed up Blueprint fund to be used for other elements of Segment 4. Ms. Calder also stated that Blueprint utilized the Technical Coordinating Committee, which was comprised of City and County staff, to review and coordinate on projects.

On the Capital Circle Northwest/Southwest project Kent Wimmer questioned if a curb cut would be constructed for recreational access to the lake. Mr. Hargraves stated that he would check with the project manager and email a response to him.

Regarding Capital Circle Southwest, Mr. Wimmer questioned what kind of mitigation the US Forest Service required. Mr. Hargraves stated that he was not sure. The project was under design by FDOT, who would take it to 60% by late summer. Once that was in place, they would begin the process of identifying what lands would be needed for acquisition. Mr. Wimmer stated that Blueprint would have to compensate the US Forest Service somehow. Mr. Hargraves stated that Blueprint hoped to be able to. The number one project of the Sales Tax Committee was the completion of Capital Circle Southwest. He hoped that would be the dollars that would be necessary to do that. The federal dollars involved could not be used for such.

**Item #2: Cascades Connector Bridge Status Update**
Charles Hargraves gave a synopsis of the agenda item.

**Item #3: CAC Meeting Minutes (December 5, 2013)**
Tim Edmond move approval; Ron Pease seconded the motion. It passed unanimously.

**Item #4: Comprehensive Annual Financial Report Fiscal Year 2013**
Autumn Calder gave a synopsis of the agenda item and introduced the auditors, Bonnie Gandy and Dana Powell with Law, Redd, Crona, and Munroe. As well as City Accounting staff Patrick Twyman and Rita Stevens.

Dana Powell stated that their staff was completing the field work and review process. Once finished they would release their report which would be included in the Comprehensive Annual Financial Report based on the fairness of the financial statements. Currently though, nothing had been identified any misstatements or adjustments that would need to be made to the draft.

**Item #5: Florida Department of Transportation Bold Landscape Initiative and Adjustment to Capital Circle Northwest/Southwest Landscape**
Jeff Caster presented information on the item and the past landscape design practices of the Department of Transportation. Autumn Calder shared the history of landscape design on the Capital Circle projects. In summary, Blueprint followed specific objectives outlined in the design guidelines that were approved in 2004. She shared that the cost to City Public Works to maintain was approximately $12,000 annually to maintain one acre of shrub and groundcover areas as compared to $1,200 for one acre of grass and tree areas. The goal was to maintain the aesthetic appeal and reduce long-term maintenance costs.

Dale Landry was concerned with planting trees along major roadways that could impede traffic in the event of a natural disaster. Based on his background in disaster planning he stated that with the oak trees in and around Tallahassee, it was estimated that with a major hurricane it would take up to 72 hours to clear roadways to get outside of Capital Circle. If the Department, and Blueprint specifically, pursued the route of installing trees along roadways they needed to be smaller in size so that they did not become a problem.

Tom O'Steen supported the general direction of FDOT in eliminating maintenance costs to simplify busy landscapes, that were often seen at 30-50 mph became a blur. He requested that staff only use palms sporadically and to avoid using crepe myrtles because of the overuse on Tallahassee roadways.

Kent Wimmer was concerned that roadways would not be as attractive and even boring. Mr. O'Steen stated that some of the photographs of Capital Circle Southeast were evidence of what some of the shrubbery selections turned into, brown areas of median that were not aesthetically pleasing; whereas, trees sustained over time.

David Jones supported Mr. Landry's point for safety however he felt that with the wide footprint of Capital Circle larger trees on the perimeter would be fine. Native trees were also important. A south Florida landscape was out of place in north Florida.

Furthermore, Mr. Jones questioned who on staff was responsible for revisions to plans. Was there opportunity to alter them and could the CAC contribute suggestions to that. Mr. Hargraves stated that plans were typically prepared by the design firm awarded the contract. The landscape design was based on the conditions of the environment. A significant factor in the appearance of it though was if an irrigation system was included. However, it added significant cost to the project. For example, for the 2.5 miles of the Woodville to Crawfordville segment of Capital Circle an irrigation system was approximately $250,000.

Andrew Chin stated that he supported the recommendation by Mr. Caster. The role of trees in the median supported the feeling of being on a three lane road versus a six lane highway. That perception effected how people would drive. The trees in the median were significant, in his opinion.

**Tom O'Steen moved option 1 with the addition that staff modify the design and guidelines that were provided to consultants to incorporate the themes of FDOT's bold initiative plan further modified to restrict the over use of palms and crepe myrtles.** He felt it was consistent with the original vision of Blueprint. With all due respect to the FDOT, half of the reason that Blueprint existed at all was the Department momentum in constructing roads that had no aesthetic value. The citizens of the City and County chose to tax their selves to create more aesthetic corridors throughout. **Andrew Chin seconded the motion.**

Mr. Landry requested that rather than restricting species that the focus is on native plants instead. That would grow and flourish naturally. This would also eliminate the need for and cost of irrigation systems.

The vote passed unanimously.

**Item #6: Cascades Park Update**

Charles Hargraves and Autumn Calder shared photos of the park construction and updated the committee of the latest activity. There was a variety of discussion and questions asked about the Grand Opening. Staff was not at liberty to discuss the date or details of the event however it would be in the near future.

Ron Pease once again requested ample handicapped parking in the park. Mr. Hargraves stated that additional spaces had been added and indicated their location on the map.

**Tom O'Steen moved Option 1 to allocate $200,000 to parking and roadway improvements along Bloxham Street. Dale Landry seconded the motion. It passed unanimously.**

**David Jones moved that Blueprint allocate $75,000 and begin design plans for a Centennial Field memorial that included an accessible and inclusive playground component. Dale Landry seconded the motion. It passed unanimously.**

Mr. Jones shared a sample of the material he proposed using for the "field" and reiterated his ideas for the playground. He stated that he would also be presenting at the IA meeting later in February. He questioned if the Chair would also. In Mr. Hinson's absence, no one could comment. Mr. Jones noted that at the last meeting, it was decided that a letter should be sent to the IA stating the position of the CAC; that did not happen. His point was that many things regarding Centennial Field had fallen between the cracks. He wanted to ensure that did not continue to happen.

He agreed to be a member to make a difference. The CAC had a responsibility to stay committed to their charge of listening to and providing a community voice for their constituents. As well as to ensure that it was heard by staff and communicated through the leadership of the City and County. He did not think that management or the elected officials were hearing the CAC. Furthermore process was an issue that he felt needed to be addressed. The issues of Centennial Field was the smallest piece however, he wanted to ensure that the voices of his constituents and the CAC were heard. Mr. Pease had raised the point many times, he stated, questioning the role of the CAC, who was listening, and if it made a difference. Or was the City and County 'rubber stamping' items and moving forward as they chose.

Mr. O'Steen stated that as he understood it from the minutes of the last meeting, that Mr. Jones had previously coordinated with the Fans of Centennial Field representatives and they were in support of his proposition. Mr. Jones confirmed that. As of the current meeting, the CAC had recommended to the IA that there be funding for an inclusive memorial. He questioned what the next step would be. It was unlikely that it would be constructed before the opening of the park. Other than the timeframe what was the next step?

Mr. Hargraves stated that his direction on Centennial Field was that staff would begin working through the concept after the park was completed and open. Andrew Chin stated that it seemed

odd that funding would be approved before a concept was on the table. Mr. O'Steen concurred and stated that he thought a concept had previously been prepared. Mr. Hargraves stated that very preliminary cost estimates for a grassed field and a rubberized field were prepared, but there was not anything to present to the IA to approve at that time. The cost estimates that were established used assumed quantities. Planning Department staff at the Design Studio could develop a design and presentation without having to play a consultant. Blueprint could ask the IA for funds for design and construction.

Mr. Landry stated that the IA would not be an issue in 2014. They would move forward because the reality was that November would be on them quickly (with the sales tax extension on the ballot). He questioned if it would cause undue stress on Blueprint staff. Mr. Hargraves stated that as long as it was after the park opened it would be fine. He could not commit to it being completed by November.

Mr. Jones stated that it could be installed within 60-days. He could have engineering plans within a couple of weeks that would meet the specs. However, he understood that city and county folks had a different set of criteria and process that others did not know about. He reminded the committee that he had tried before to do that but was told it was too early in the process. He tried to meet with staff, and it was sidetracked for the same reasons. He was frustrated from trying to work with staff that passed the buck saying that other departments or leadership did not support taking on a new project. It was not a new project. He began the process two years earlier.

Mr. O'Steen stated to that point, the CAC just approved a staff recommended "new project" and funding for it with the perimeter road and sidewalks at the park. Staff's like of not approving new projects did not fit the story. Furthermore, Mr. Jones was correct; it had been discussed for a very long time. Also, at one point there were concepts developed, prior to Mr. Jones' proposal, that included dimensions of a playing field in a specific location. The only difference would be technical drawings that supported a change in the service.

Mr. Hargraves stated that permitting would also be an issue. Ms. Calder stated that when staff met with the Fans of Centennial Field who shared that they had no problem with Mr. Jones' concept however they did not want to lose sight of a commemoration to baseball elements. They also wanted to include interpretative elements such as a grand stand. Mr. O'Steen stated that he understood the necessity of incorporating those features. However, Design Works could take that product information and update the original concept in short order.

Kent Wimmer stated that Mr. Hargraves was stating that his boss directed him not to pay attention to it until the park was open. Mr. O'Steen stated that to Mr. Jones' point, Mr. Hargraves boss reported to the IA.

Mr. Jones stated that the County commissioners were receptive to the idea; Commissioner Dailey in particular. Mr. Jones further stated that he saw Wayne Tedder at the Board of County Commissioner's meeting the week before, and Mr. Tedder gave him every valid reason possible not to pursue the inclusion of Centennial Field. Chief among those being his overwhelm and pressure from leadership. Mr. Jones questioned what that leadership; was it the IA? Was it

time? Was the IA trying to divert away from that concept?

Mr. Chin brought the committee back to the question at hand, what was the next step to make it easy to accomplish? Because everyone there agreed it was a good idea. If the term is concept or proposal fine, something needed to be compiled that included a schedule and cost estimate. Regardless of time and money he asked what Mr. Hargraves and Ms. Calder suggested to make it easier for the IA to approve. What would they need to have in hand other than a budget?

Mr. Hargraves stated that it would depend on what they were asking the IA to approve. Was it a concept for a Centennial commemorative that was focused around an accessible surface or one that created a commemoration that provided accessibility without restriction? Mr. Jones stated that staff presented options to the CAC in August 2013. It was a 37' diamond grass and clay concept drawn out with plans and pictures.

Mr. Landry stated that the answer had been given. Staff had to do as they were directed to do. It was up to the CAC to do what they need to keep it moving forward. Both sides were correct and staff could not do what was not supported by management. Certainly not until after it was opened. However it was equally as important for the CAC independently to have a plan in place as well. Mr. Landry stated that staff had done a fantastic job with the park and that the committee recognized that they could not move without the support of management.

Mr. Chin suggested that Mr. Jones take ownership of the project, grab the proposal, follow the process, and give the IA (through staff) what they wanted in terms of paper so that it could be queued up. Mr. O'Steen stated that another point was the use of the Design Works to create the necessary graphics. It was a free service provided by the Planning Department to private citizens when they were seeking to do something such as that project. Mr. Jones would not need to wait for Blueprint staff to contact the Planning Department to produce that. What would be interesting to see however, would be if Mr. Jones received any kind of pushback from that group.

## Citizen To Board

There were none.

## Item From Member

There were none.

## Adjourn

**Tom O'Steen moved to adjourn. Dale Landry seconded the motion. The meeting adjourned at 6:44 pm.**

# #2

# Project Updates

**ITEM #2**

CITY OF TALLAHASSEE - LEON COUNTY
BLUEPRINT 2000
INTERGOVERNMENTAL AGENCY

# Agenda Item

| | |
|---|---|
| **SUBJECT/TITLE:** Project Updates | |
| **Date:** June 30, 2014 | **Requested By:** Blueprint 2000 Staff |
| **Contact Person:** Charles Hargraves | **Type of Item:** Information |

**STATEMENT OF ISSUE:**
This agenda item provides the IA with an update on current Blueprint 2000 projects.

**SUPPLEMENTAL INFORMATION:**

**Capital Cascade Trail - Segment 3** (Segment 3 Map included as Attachment 1)

***FAMU Way Extension/CCT Segments 3B and 3C***
The Notice-to-Proceed (NTP) was issued February 14, 2104 with all work scheduled to be complete within 900 consecutive calendar days or August 6, 2016. To date, work includes clearing and grubbing; excavation; maintenance of traffic; utility relocation and new construction for electric, water and sewer; cast-in-place concrete box culvert installation (12'x9' and 10'x9'); stormwater pond on Van Buren Street including retaining walls and footings; dewatering; tree protection; erosion control and turbidity barriers.

The City and Blueprint 2000 are willing to pre-accept for warrantee and maintenance purposes the project in three (3) separate phases as described below and shown in Attachment 2.

1. Sequence 1 & 2 will be 100% complete on or about 4/1/15. This includes all landscape/irrigation/hardscape, all items associated with the pond on Van Buren Street, work within and under the FDOT right of way, and having Sequence 1 open to traffic by 3/1/15.
2. Sequence 3, the Wahnish/Railroad round about, will be 100% complete by 1/1/16. This includes all landscape/irrigation/hardscape, the installation of the final lift of asphalt and all permanent pavement markings for all three sequences 1, 2 & 3.
3. Sequence 4 will continue to be completed including the installation of the final lift of asphalt and all permanent pavement markings by 8/6/16 and accepted for the 2-year warrantee upon completion.

The project is approximately 10% complete with 10% of the contract time utilized. Nine (9) weather days have been issued and three change orders are being processed.

***Segment 3D (West of Cleveland Street to Central Drainage Ditch)***
Blueprint has completed the subsurface utility excavations and soil borings within CSX right-of-way to determine existing conditions and assist with project design. Staff is currently evaluating hydraulic alignment options including the FAMU Way Extension roadway alignment south of the CSX Railroad, utilizing bypass or existing hydraulic connections in conjunction with the proposed Stearns Street Stilling Pond. Once the evaluation of hydraulic alignment options has been completed, the Segment 3D Preferred Option will be presented to the CAC and TCC for review and comment and to the IA for approval before proceeding with Segment 3D Design and Permitting.

***Capital Cascade Trail - Segment 4***
One of the key goals of the Capital Cascade Trail project is to create one stormwater (XPSWMM) model for the Saint Augustine Branch and Central Drainage Ditch. Blueprint's consultant Kimley-Horn and Associates (KHA), is working to convert the City and FEMA's stormwater ICPR model to XPSWMM format. KHA will attach the converted model to the Segment 3 models that will be prepared for the Capital Cascades Floodplain Study.

The overall existing condition model is scheduled to be complete in October 2014. Staff, along with KHA, will continue meet with City and County Stormwater representatives to discuss the results of the consolidated exercise. Once the unified model has been accepted, Blueprint will utilize the model to evaluate Segment 4 improvement options by evaluating flow data, total maximum daily load (TMDL) and other water quality improvements.

***Capital Cascade Connector Bridge Project***
The Invitation for Bids package including project permits, construction plans and specifications, schedule of bid items and federal aid requirements and forms was released on June 15, 2014, and the deadline for contractor submittal is July 23, 2014. Blueprint has also submitted and received approval from FDOT for a Design Variance related to the 42" railing design shown in Figure 1 below that was selected to complement the aesthetics for the bridge.

Figure 1 – Rendering of Proposed Bridge with 42" Railing

Below are the project schedule milestones:

- Construction Engineering and Inspection Advertisement and Selection - Complete
- Re-Use Water Line Installation underneath South Monroe Street - Complete
- Utility Relocation (COT Electric) – Underground Work Complete – Relocation of Poles and Lines to be completed by end of June 2014
- Construction Bid Advertisement - June 2014
- Construction Bid Opening - July 2014
- Notice-to-Proceed – September 2014
- Project Completion – August 2015

**Capital Circle NW/SW (N-2)**

Summary: The project corridor begins north of Orange Avenue and extends to just south of Tennessee Street, a distance of approximately 2.55 miles. For this capacity improvement project, the current two lane rural facility is being expanded to a six lane, urban facility complete with curb and gutters. In addition to the reconstruction and widening of the roadway, improvements include the construction of four bridges, retaining walls, stormwater management facilities, wetland creation, improved street lighting, signalization, signing and pavement markings, the addition of pedestrian, bicycle and recreational amenities as well as the installation of extensive landscaping. A project map is included as Attachment 3.

The contract for construction was signed with Anderson Columbia Co., Inc. on September 4, 2012. Per FDOT request, the project has been divided into two separate contracts north of the Blountstown Highway (SR 20) intersection. The amount bid for the southern portion is $32,739,571.94 and for the northern it is $23,946,624.31, giving the total bid of $56,686,196.25.

Blueprint issued the Notice To Proceed to the contractor on November 21, 2012. Since the project is located within the environmentally sensitive areas and crosses the Gum Swamp, one of the most important aspects of the project is protection of the environment. In addition to standard erosion control facilities, some innovative measures, like the Mobile Chitosan-Enhanced Sand Filtration System, have been implemented to ensure that the turbid stormwater does not progress into the open waters or affect water quality of the project area. The chitosan system uses a natural polymer to coagulate fine solid particles suspended in storm water, adjusts acidity of water to environmentally harmless levels and provides sand filtration of treated water.

The project includes installation of wetland mitigation areas at the Broadmoor Pond and Delta Pond parcels. In the initial stages of the project, clearing of the wetland mitigation areas has been done concurrently with drainage ponds construction and the overhead and underground utilities relocation and installation.

Forty eight percent (48%) of construction has been completed at the current 49% of contract time used. The project critical path is close to the original schedule, in spite of weather impacts. The original project duration was 977 calendar days, and the expected project completion date is

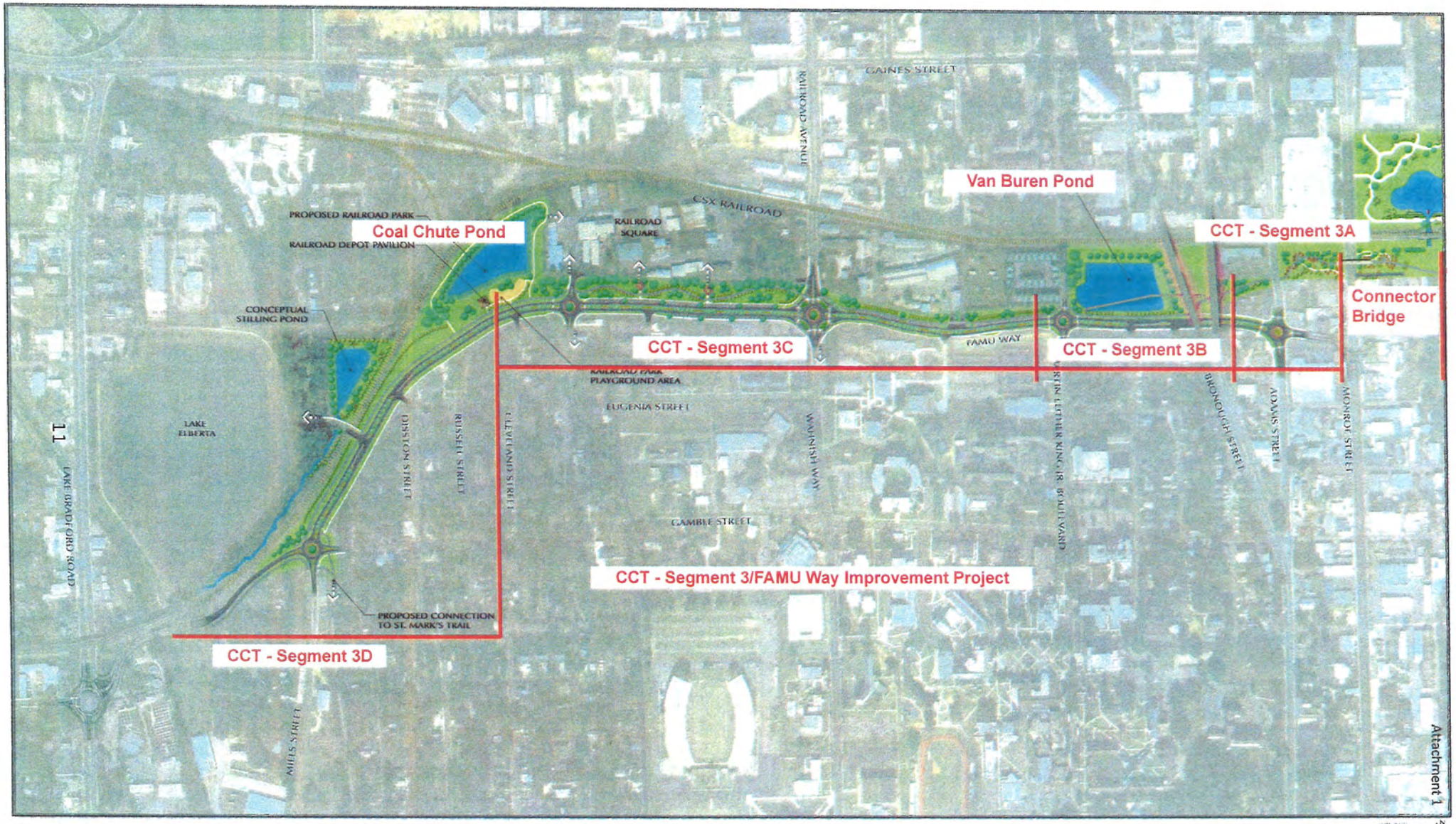
November 15, 2015. This does not account for an additional 79 days for inclement weather and 34 days granted by Holidays.

**Capital Circle SW (W-1)**
State Road 263 from US 319 (Crawfordville Road) to SR 20 (Blountstown Highway), a distance of approximately 6.7 miles, is part of a circumferential roadway corridor being improved to provide a connection from SR8 (Interstate 10) to points south and east of the City of Tallahassee and Leon County as well as to the Tallahassee Regional Airport. Blueprint 2000 is currently finishing the PD&E Study for this segment of roadway with a final public meeting on the project slated for late summer of 2014. Design of Capital Circle SW will be paid for and administered by FDOT District Three. Blueprint 2000 is in the process of obtaining Federal Highway Administration approval of the PD&E Study.

Proposed corridor improvements consist of a six-lane urban roadway with bike lanes, curb and gutter and five-foot and ten-foot sidewalks within a maximum 230-foot right-of-way. The right-of-way has been reduced to 180 feet to minimize impacts to the US Forest Service property and the Golden Aster Nature Preserve located along the project corridor. Right-of-way acquisition will be necessary to provide for both the improved transportation corridor and the improved stormwater management facilities. Recently, the Department of Transportation allocated $8,700,000 for right of way acquisition in fiscal year 2016.

**Cascades Park**
See Agenda Item: Completion of Cascades Park

**ATTACHMENT(S):**
Attachment 1 – Capital Cascades Trail Segment 3 Project Map
Attachment 2 – Capital Cascades Trail Segment 3 Acceptance Sequence Map
Attachment 3 - Capital Circle NW/SW Project Map



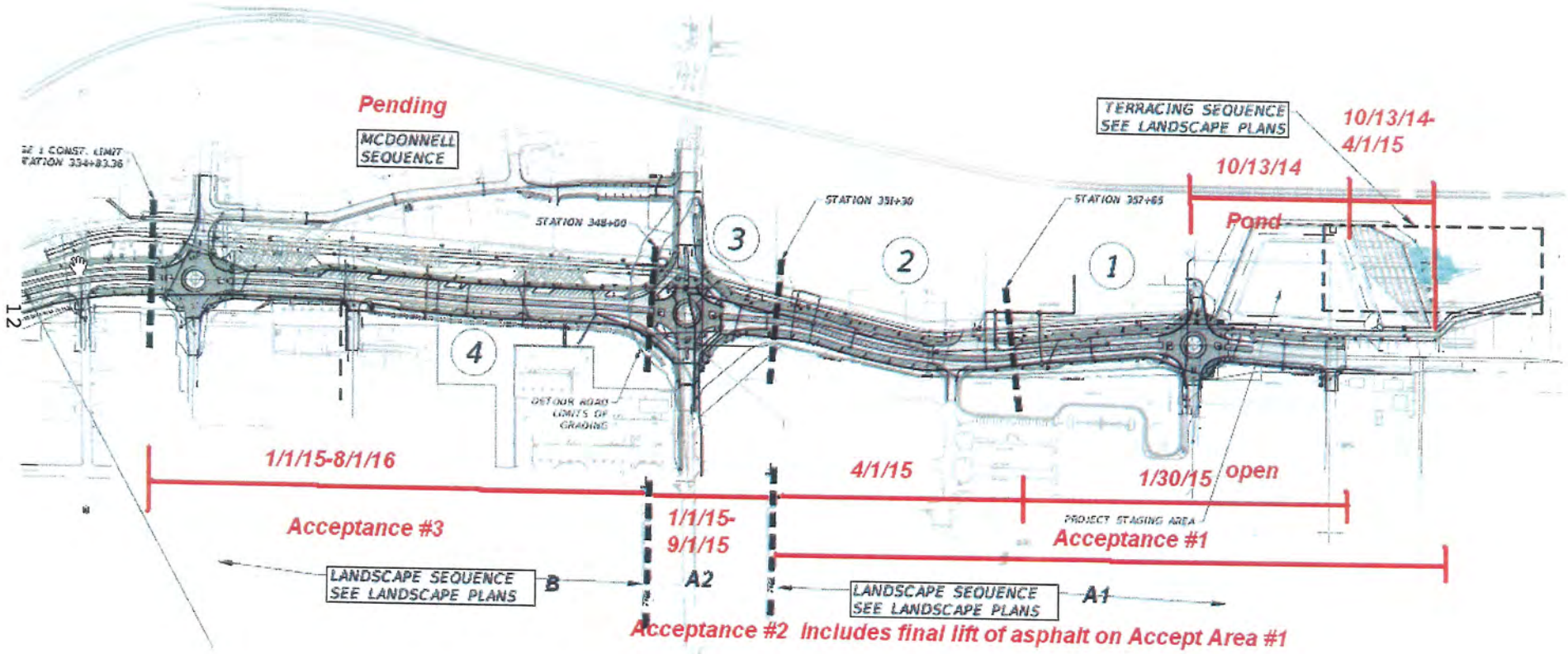

Attachment 1

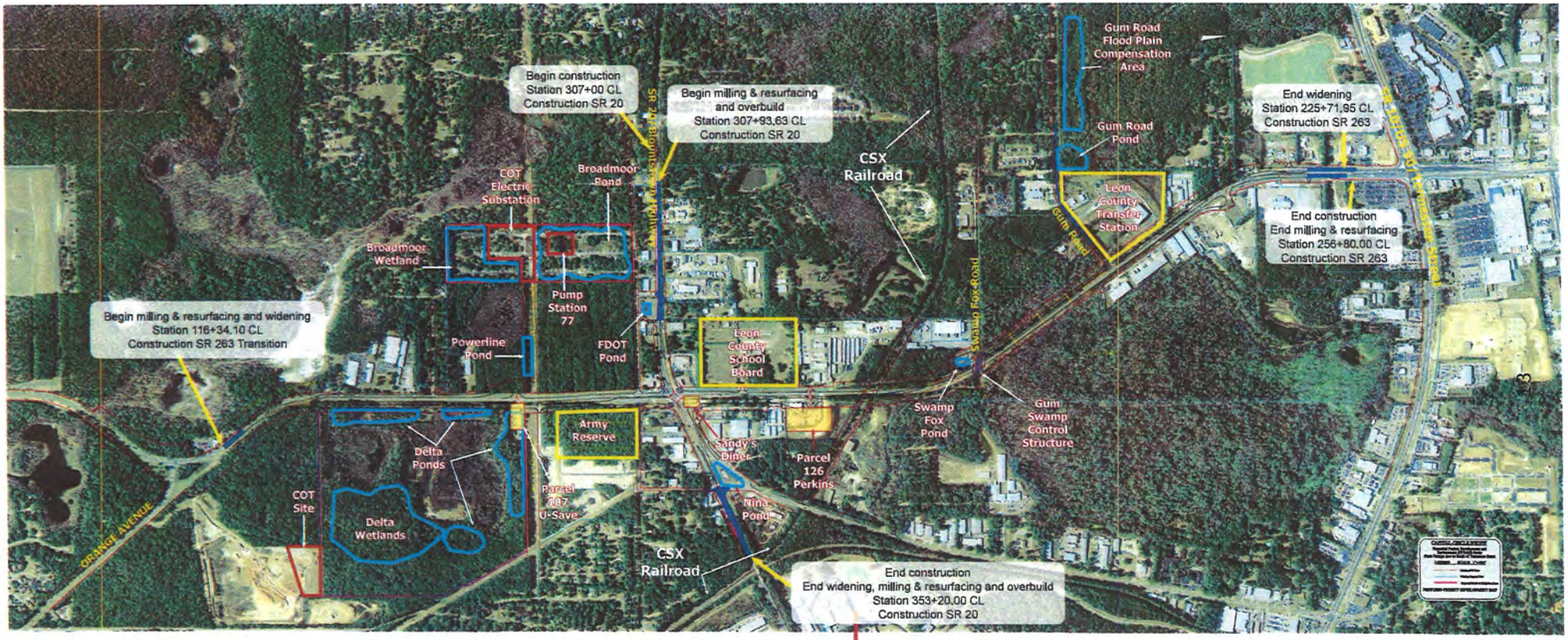
# Capital Cascades Trail Segment 3

## Conceptual Trail Masterplan

BLUEPRINT 2000

TALLAHASSEE, FL


Pending
MCDONNELL SEQUENCE
TERRACING SEQUENCE SEE LANDSCAPE PLANS
10/13/14-4/1/15
10/13/14
Pond
STATION 348+00
STATION 351+30
STATION 357+65
3
2
1
4
DETOUR ROAD LIMITS OF GRADING
1/1/15-8/1/16
4/1/15
1/30/15 open
PROJECT STAGING AREA
Acceptance #3
1/1/15-9/1/15
Acceptance #1
LANDSCAPE SEQUENCE SEE LANDSCAPE PLANS
B
A2
LANDSCAPE SEQUENCE SEE LANDSCAPE PLANS
A1
Acceptance #2 Includes final lift of asphalt on Accept Area #1




* This Graphic is for informational purposes only.

**Project**
**FPID 415782-8-58-01**

**Project**
**FPID 415782-7-58-01**

W S N E

Attachment 3

# #3

# IA Meeting Minutes

## (February 24, 2014 and April 22, 2014)

**TALLAHASSEE – LEON COUNTY**
**BLUEPRINT 2000 INTERGOVERNMENTAL AGENCY**
**Meeting Minutes**
**February 24, 2014**
**5:00 pm, City Commission Chambers**

**MEMBERS PRESENT**

| County | City |
|---|---|
| Commissioner John Dailey | Commissioner Andrew Gillum |
| Commissioner Bryan Desloge | Commissioner Scott Maddox |
| Commissioner Kristin Dozier, Chair | Mayor John Marks |
| Commissioner Bill Proctor | Commissioner Nancy Miller |
| Commissioner Mary Ann Lindley | Commissioner Gil Ziffer |
| Commissioner Nick Maddox | |
| Commissioner Jane Sauls | |

**CITY/COUNTY STAFF**

| | |
|---|---|
| Autumn Calder, Blueprint 2000 | Shelonda Meeks, Blueprint 2000 |
| Dee Crumpler, COT Parks & Rec. | Gabriel Menendez, COT |
| Lee Daniel, Leon County | Rick Minor, Mayor's Office |
| Megan Doherty, PLACE | Toney Park, Leon County |
| Ashley Edwards, COT Parks & Rec | Harry Reed, CRTPA |
| Angela Ivy, Blueprint 2000 | Mike Scheiner, COT |
| Charles Hargraves, Blueprint 2000 | Debra Schiro, Blueprint 2000 |
| Linda Hurst, City Attorney Office | Lew Shelley, City Attorney |
| Cassandra Jackson, City Attorney Office | Rita Stevens, COT |
| Vincent Long, County Administrator | Wayne Tedder, PLACE |
| Earnest McDonald, PLACE | Patrick Twyman, COT |
| | |

**OTHERS PRESENT**

| | |
|---|---|
| Ross Burman | Ben Phipps |
| Susan Campbell | Dana Powell, Law Redd, Crona & Monroe* |
| Scott Carswell, SC Presents | Maribel Nicholson- Choice, Greenberg Traurig* |
| Jeff Caster, FDOT | Dave Snyder, Michael Baker, Jr.* |
| V. J. Conner | Jim Stevenson |
| Bonnie Gandy, Law Redd, Crona & Monroe* | Gary Stogner, Leon County TDC |
| Terence Hinson, CAC member | Tamaron Waters, Tallahassee Democrat |
| David Jones, CAC member | Vivian Young |
| Gary Phillips, Michael Baker, Jr.* | |

* Indicates Blueprint 2000 Consultant

Commissioner Kristen Dozier called the meeting to order at 5:00 pm.

## I. AGENDA MODIFICATIONS

Charles Hargraves stated that there was an agenda modification for Item 9 in the form of further detail and recommendations from the sound study.

## II. CITIZEN'S ADVISORY COMMITTEE (CAC) CHAIRMAN'S REPORT

Terence Hinson spoke of the community excitement around the grand opening of Cascades Park. He directed the Board to the minutes in Item 1 and spoke briefly on the major discussions from them. Key topics were the FDOT Bold Initiative Landscape movement and commemoration of Centennial Field; CAC member David Jones would be speaking on that later.

## III. INFORMATION ITEMS

### 1. CAC Meeting Minutes (August 29 & December 5, 2013)

This item was presented as informational only.

### 2. Project Updates

This item was presented as informational only.

### 3. Cascades Connector Bridge Status Update

This item was presented as informational only.

## IV. CONSENT ITEMS

### 4. IA Meeting Minutes (September 16, 2013)

**RECOMMENDED ACTION:**
**Option 1:** Approve minutes as provided.

**Action by TCC and CAC:** This item was not presented to the TCC or CAC.

### 5. Proposed IA Meeting Date Change – June 2014

**RECOMMENDED ACTION:**
**Option 1:** Approve as recommended.

**Action by TCC and CAC:** This item was not presented to the TCC or CAC.

**Commissioner Scott Maddox moved approval of the consent agenda. Commissioner Nick Maddox seconded the motion. It passed unanimously.**

## V. PRESENTATIONS/ACTIONS/DISCUSSIONS

### 7. Comprehensive Annual Financial Report Fiscal Year 2013

Charles Hargraves introduced the item and offered the floor to the auditors from Law, Redd, Crona, and Munroe if the Board had any questions.

**RECOMMENDED ACTION: Accept the FY 2013 CAFR and approve additional appropriations to the FY 2014 Operating Budget of $5,526 for encumbrances and $9,410,963 for transfers to the Capital Projects Fund.**

**Action by TCC and CAC:** The CAC was provided an updated on the FY 2013 CAFR but did not take any action. The TCC did not review the item.

**Commissioner Nick Maddox moved to accept the FY 2013 CAFR. It was seconded by Commissioner Scott Maddox.**

Dana Powell of Law, Redd, Crona, and Munroe, stated that upon completion of the audit, her firm issued an unmodified opinion on the financial statements. (She noted that in previous years it was referred to as an "unqualified" opinion.) That translated to the statements having been fairly presented in accordance with the United States generally accepted accounting principles. Furthermore, there were no material weaknesses in internal controls or in compliance with laws or regulations.

**The item passes unanimously.**

### 10. Citizen's Advisory Committee Appointment

Charles Hargraves introduced the item and noted that Mr. Stevenson was in the audience.

**RECOMMENDED ACTION:**
**Option 1:** Approve the following nominations:
Representative from the EECC, natural scientist/biologist: Jim Stevenson.

**TCC and CAC Action:** The CAC voted unanimously to approve the nominated of Jim Stevenson. The TCC did not review the item.

**Commissioner Lindley moved approval. It was seconded by Commissioner Dailey. The item passed unanimously.**

**6. Proposed Increase to Annual Limitation on Funding for Professional Service Agreement for Outside Counsel on Capital Circle Northwest/Southwest**

**RECOMMENDED ACTION:**
**Option 1: Approve $75,000 as the annual funding limitation for the Professional Services agreement in the N2 CCNW/SW Project and as needed for other construction-related matters on Blueprint projects; provide direction to staff.**

**Action by TCC and CAC:** This item was not presented to either the CAC or TCC.

**Commissioner Scott Maddox moved approval. Commissioner Nick Maddox seconded the motion.**

Commissioner Gillum requested clarification on the funding. Charles Hargraves stated that Blueprint was requesting an additional $75,000, for a total of $100,000 encumbered for Professional (legal) Services. The funds would be held as retainer to bill from if necessary. Commissioner Gillum questioned if the previously encumbered $25,000 had been met. Mr. Hargraves stated that Blueprint had not begun to utilize the funds however they anticipated that the assistance beyond the $25,000 retainer would be needed. Three construction costs delay claims had been submitted. They were related to unforeseen circumstances with the bridge that totaled more than $1,000,000. Staff was concerned that with the IA meeting only three times per year, that it best to be proactive on the issue. Commissioner Gillum questioned who was managing the legal contracts. Mr. Hargraves stated that he signed the original contract. However, Debra Schiro, Blueprint's Legal Counsel, would be responsible for managing it.

Commissioner Proctor questioned if the $75,000 was coming from the $9,400,000 that was transferred with no designated purpose in Item #7. Wayne Tedder stated that the request for funding would come from unallocated dollars, not funds previously earmarked for Capital Circle Northwest/Southwest. Commissioner Proctor stated that he was concerned about the tripling of the established fee and the anticipated problems that would necessitate that. He requested specific details to support the request. Mr. Tedder stated that the legitimate claims to the project raised issues that Blueprint would need to work through. Furthermore, he stated, Blueprint was working to protect the project and sales tax dollars for the community in a way that was legally correct.

Commissioner Gillum questioned if the state would be liable for any portion of legal fees with the project. Mr. Tedder stated that was precisely why the individual was recommended, to ensure that all entities paid their fair share. Furthermore, Mr. Tedder stated that there was $450,000 in contingency funds on a $56,000,000 project which was far less than was typically held for any project. Blueprint was in good communication with FDOT that they would meet on unforeseen issues to pay those costs. That agreement had been honored thus far.

Commissioner Proctor stated that he would like a report on how the $9,400,000 would be used. Mr. Tedder stated that it would be applied to the existing contract.

**The motion passed unanimously.**

## 8. Florida Department of Transportation Bold Landscape Initiative and Adjustment to Capital Circle Northwest/Southwest Landscape

Charles Hargraves introduced the item and Jeff Caster, the Landscape Architect for FDOT. Mr. Castor gave a presentation on the FDOT's Bold Initiative; a copy of which was on file at Blueprint.

Commissioner Ziffer stated that while the community enjoyed the beautiful landscaping of Capital Circle Southeast it was expensive to maintain. He liked the proposed alternative and was in favor of the methodology.

Commissioner Miller quoted the "Business of Beautification" publication by the Department regarding palm trees. She questioned what other types of trees or other plants might be available. Mr. Caster stated that the Department would not force palm trees, or any other specific plant on Tallahassee. Commissioner Miller stated that one reason that crepe myrtles were so prevalent was that was the tree supported by FDOT at the time. She stated that large trees were welcomed and with what seemed to be a reversal of opinion, questioned if FDOT would truly support that. Mr. Caster stated that FDOT would approve large trees where appropriate.

Commissioner Dozier clarified maintenance costs, specifically on Mahan Drive, she felt certain that the County incurred additional costs including increased staff to maintain the right of way on Mahan. She questioned if she understood correctly that the landscaping was different from what might be seen on Capital Circle Southwest and therefore Capital Circle Southwest would have a lower maintenance cost. Mr. Caster stated that that side of Mahan Drive was inside Capital Circle. However the segment outside of Capital Circle to I-10 was quite consistent with the Department was pursuing.

**RECOMMENDED ACTION:**

**Option 1:** Authorize the incorporation of Bold Initiative design elements into the landscape for Blueprint 2000 projects in 1) areas yet to be completed such as the Capital Circle Northwest/Southwest project (N2) and the Capital Circle Southwest project (W1), and 2) areas where the existing landscaping is in decline, such as Capital Circle Southeast projects (E1, E2, and E3).

**Action by TCC and CAC:** A presentation to the TCC on the FDOT Bold Initiative was provided on December 5, 2013, but no action was taken. On February 6, 2014 the CAC approved the recommended action with the additional direction to modify the existing Blueprint 2000 Design Guidelines to incorporate the Bold Initiative and to include the modification that palms and crepe myrtles should not be used in landscape design.

**There was no formal motion however, the Board collectively and unanimously agreed to move forward with staff recommendation.**

## 9. Cascades Park Update

Wayne Tedder introduced the fourth "owl" teaser for the Board to view. Charles Hargraves updated the Board on construction progress and shared photographs of the park.

Mayor Marks asked if any thought had been given to using paddle boats in the ponds. Mr. Hargraves reminded the Board that the park was a stormwater facility and allowing activity in the ponds could introduce health risks to the community.

Commissioner Miller questioned why on street parking along the north side of the Smokey Hollow Commemoration was not included. Mr. Tedder stated that the parking lot to the west of the Commemoration was a County owned lot and open for evening and weekend use by the public. Furthermore, the area underneath the Apalachee Parkway overpass was designated for overflow parking if it was needed in the future. Blueprint was working with the City and County to design improvements to that lot consistent with the appearance of Cascades Park.

Regarding parking, Commissioner Gillum assumed that coordination efforts were underway with the State. Mr. Tedder stated that Blueprint leased approximately 3,500 spaces for night and weekend use. Parking could be challenging during the grand opening, given that those lots would be full with state employees. Blueprint would be working through that issue in the coming weeks.

Commissioner Dozier suggested separating sound study portion of the item from the remainder of park issues. **Commissioner Ziffer moved approval of staff recommendations, excluding the sound study. Commissioner Gillum seconded the motion.**

David Jones, Blueprint CAC Disabled Community Representative distributed and read a prepared statement to the Board. He stated that "*The Commemorative Centennial Field was an important component to the Cascades project. It was part of the original concept to recognize a significant part of our history and culture. It represents a reflection of a time, a place, and of activities of people of this region.*

*Three major reasons of many on why our Centennial Field must be an inclusive and accessible piece of Cascades Park. First of all, we need to recognize the historical importance that the role of recreation and athletic sport games have played in our society. We know that hundreds of years ago, and maybe even thousands of years, our native inhabitants played organized games with sticks and balls of some shape and fashion. Our City forefathers continued this concept in established athletic fields with programs and events for baseball, softball, and football on this site. Many thousands of participants and spectators have enjoyed the endless benefits of this recreational part of the history of our culture and what we now know as Tallahassee.*

*Secondly, we need to deliver a message that we want to emphasize the importance of play and active leisure as a vital component of our present and future community health and well-being. Not only for physical health and wellness but also the mental, emotional, and financial well-being of our community. We know that to obtain the healthiest population we must promote, advocate, and provide opportunities for physical activity.*

*Last but not least, we will deliver a strong message of our community value of inclusion. We want to let our families, friends, neighbors, and businesses know that we recognize and value the inclusion of all citizens. We want to ensure a place for everyone regardless of gender, race, religion, or economic status to be welcomed and valued as a part of our community. Also, very important, we want the visitors of our city and park to know that Tallahassee truly embraces inclusion of all. The message is simple: Tallahassee is a great place for everyone to visit, live, work, play and to do business.*

*The Centennial Field Commemorative will serve all of these interests by your acceptance of this accessible and inclusive component that the CAC has recommended to the IA leadership to endorse. The proposed Centennial Field Commemorative will be a miniature baseball in-field with about a 35-foot baseline and a total accessible synthetic surface of about 5k square feet. The outfield would remain natural grass. This will allow people of all ages and all abilities to enjoy the open space for recreational activities such as whiffle ball, kickball, soccer, etc. It will also serve to provide a very much needed place for people with disabilities to gather to use the trails and other areas. And enjoy other activities at the park. The play area will be built with a concept of universal design. Meaning, planned for and built with no barriers. And will provide access for use by all. The material for the surface is the latest high-tech, high-performance playground material. The Centennial Field will make an important function and beautiful component to Cascades Park. The CAC's unanimous request that we commit to the budgeting and planning to get this component put into the park immediately after our grand opening. I'd like to recommend that we allocate $100,000 to the budget for this initiative and to get this project completed as soon as possible."* Mr. Jones brought samples of the accessible surface for the Board's review.

Separate from the motion on the floor, Commissioner Nick Maddox stated that the requested amount was $100,000. He questioned if it could be completed for less. Mr. Tedder stated that conversation has occurred to that affect. City and Blueprint staff conducted a preliminary review of a clay field that could be constructed for a little as $3,000. The baselines could be compacted for an accessible surface material. The in-field would not be however. They had not priced the material provided by Mr. Jones however, the general cost for a rubberized mat, used at the Miracle Field, was approximately $50,000. Commissioner Maddox stated that personally he was willing to entertain the option of a rubberized field.

Commissioner Desloge stated that it struck him as a "mini-Miracle Field." He put forth a separate motion requesting Blueprint staff to bring back options for staging, information, and cost estimates with substance to facilitate a discussion about choices. At the 40,000 foot view, he supported it whole-heartedly. He felt it was premature to commit money at that time.

Commissioner Proctor requested that Commissioner Scott Maddox provide historical input regarding how the proposal enhanced the initial purpose and goals of Cascades Park. Furthermore, did it create an attractive nuisance for liabilities which the City could be subject to? Would it require additional staff to monitor as well?

Commissioner Scott Maddox reminded the Board of the brownfield history of the area of Cascades Park. It was contaminated by coal tar with Centennial Field above. It became a problem when the underground storage tanks from Buddy's Marina began to leak and wash petrol through moving the coal tar. The Florida Department of Management Services (FDMS), who owned the property at the time, wanted to cap it with a parking lot. It was the cheapest way to reclaim use of the property. The City fought against that because of the historical context of Cascades Park. Through that process the Secretary of FDMS joined with the City in securing appropriations for remediation of the park.

When the idea came about for the evolution of the park, the City wanted to commemorate many Tallahasseeans who played in Centennial Field. The thought was never to make it a regulation ball field but a place to remember and celebrate it. He acknowledged Mr. Jones and the role he served in the community. Personally, the option of packed clay baseline where those with disabilities could take park and feeling the dirt and going around the bases would provide the same experience as people who were not similarly confined. He stated that it was never envisioned as an area for playing ball for disabled or able-bodied people.

Commissioner Proctor suggested that the commemoration was not merely something for the disabled to go around and feel the dirt. He recalled discussion of capturing the great names of teams who played there. He had yet to see a celebration of the athletic component of Centennial Field. If it were to be reduced to "disabled going around the bases" the IA had not completed the inclusion of that history. He questioned if they were forfeiting those initial discussions.

Commissioner Miller stated that she supported Commissioner Desloge's approach. She stated that she would like to personally visit the Miracle Field to better understand what it is like. She personally envisioned that part of the park as open green space for kids to play Frisbee for example. She was curious about the management cost and if it would be fenced and locked like the other field. She assumed that was to prevent defacing the area. She hoped that those details would be included in the staff report on the issue. As well as, what was currently planned and what could possibly go in over the next few months?

Mr. Tedder stated that at that time there were no improvements planned for that area of the park. It was the only flat area in park and Mr. Tedder felt it important that the Board understand that. He further stated that once the City had the opportunity to "wear the park" for a bit they would have a better idea of what that area could become, if anything. Staff from both Blueprint and Parks and Recreation felt the need to commemorate the athletic history; however, with the push to meet the grand opening, they had not vetted the issues. Unfortunately, it was not as simple as designing the square footage of the "paved" area. There were multiple issues and layers that staff would need to holistically work through and bring back a complete analysis of the area and what could be done at what cost.

Commissioner Gillum appreciated the acknowledgement of that being the only flat area of the park particularly in conjunction with the passive, resting use of the park. He was in complete agreement that all areas should be as accessible as possible to serve everyone in the community. He was not in favor of slowing down. He felt they should move with due haste in opening the park and allowing the public to experience it. Meanwhile, however he recommended that staff

bring back scenarios in that regard that they could take action on at that time. Commissioner Gillum further stated that he did not feel it warranted a separate agenda item but a status report with no action required at that time.

**There was discussion to the effect of amending the original motion to include a status report on Centennial Field. Commissioners Ziffer and Gillum were amenable to the amendment.**

Commissioner Dozier stated that she felt it critical to have accessible areas, however, it was her understanding that it was never intended to be a "ball field" with team play etc. She agreed that once the park was used for six to twelve months they would have a better idea of how the area would be used. Furthermore she expressed concern with the beads of rubber or plastic getting dislodged and creating problems in a stormwater facility. She requested that the status report include a review of the material and potential environmental impacts.

**RECOMMENDED ACTION:**

**Option 1:** Provide additional funding of $200,000 for the circulation and parking improvement to Bloxham and Gadsden Streets and $97,400 for the thermoplastic striping from the Blueprint 2000 unallocated funds budget.

**Action by TCC and CAC:** The CAC voted unanimously in favor to approve additional funding of $200,000 for the circulation and parking improvement to Bloxham and Gadsden Streets. At the time of the CAC meeting information regarding the thermoplastic stripping was not available. In addition, the CAC voted unanimously to allocate funding (undetermined amount) to the planning and development of an accessible and inclusive commemoration to Centennial Field in Cascades Park.

The TCC did not review this item.

**It passed unanimously.**

Taking up the sound study, Wayne Tedder introduced the consultant Gary Seibien, from Seibien & Associates Inc. who gave a presentation on his findings. A copy of the study is on file at Blueprint 2000. In summary they recommended a tiered approach to the commissioning of the Amphitheater acoustics. They recommended limiting operating hours to 10:00 pm on weekdays and 11:00 pm on weekends. As well as limiting the number of large touring events to 10 in the first 18 months. As he understood it however, that has already been endorsed by interlocal agreement.

Furthermore, they recommended setting initial sound level limits between 47 and 55 dBA in residential areas with 65 dBC as the threshold. The recommendations were based on survey results and other community noise ordinances using a 1-second sound level metric. At the mix that would result in proposed sound levels of 85-90dBA and 95-98dBC for the house system and 95-100dBA and 105-108dBC for touring systems.

Furthermore, he suggested a trial period of three to six shows for both the house and touring system with sound levels being monitored at the mix location, sound control position in the facility, and attended stations in the neighborhood. As well as gathering input from the stakeholders, facility operators, producers, city staff and residents on the events. That information could then be evaluated for impacts to either side then seek targeted and strategic mitigation.

Commissioner Gillum requested clarification of the number of objections that were not related to sound. Mr. Seibien offered a statistical analysis of the data. Basically, however, only 20-30% of the data was explained by sound level. The other 70-80% was related to other factors. Unfortunately, the variables were not part of the survey. However, Mr. Seibien stated that they surmised it to be people's attitudes, geography and house location (house one creates a barrier for house two), and the age of the structures themselves (newer windows versus older or original windows, for example).

Wayne Tedder stated that following the presentation to staff and the working group, Blueprint developed a tiered process for implementation. 1) Blueprint requested to allocate $40,000 for sound monitors and analysis. 2) To clearly specify from a City Commission level a Noise Policy specifically to the Capital City Amphitheater and only on "amplified" events. 3) Include maximum noise levels in the Capital City Amphitheater Noise Policy for the house system at 85dBA and 100dBA for touring systems; both with a 1 second EQ metric. As well as the regulation frequencies below 50 Hz for equalization or limiting or compression of the bass peaks. 4) A "trial period" of up to six amplified house events and four ticketed events. All events would be monitored at the mix location and in the neighborhoods by a qualified professional. Finally the policy would be reviewed at the completion of the trial period.

Scott Carswell stated that he was hired as the events contractor and would comply with the policy set by the IA or City Commission. He ensured that the details would be included in the contracts with artists and dealt with. He stated that the three variables included 1) what time the amphitheater would close, 2) how many events could be booked, and 3) sound levels. The first two were established and were quite conservative compared to other amphitheaters in the region. He noted that Chastain Park booked 100 per year; St. Augustine booked 50 per year with a small percentage of impact to residential neighborhoods.

Mr. Carswell stated that there were approximately 8,000 seconds involved in a performance. The one-second window could be met 99-percent of the time. They would do their best, however, it was quite troubling. He noted that a one-second measurement was unheard of anywhere in the industry. No other amphitheater held such strict measurement. No touring person he had spoken with had ever heard of it. Consequently, the people involved were "freaking out." In Chastain Park sound was measured at ten one-minute periods over an hour then averaged. At St. Augustine it was 104dBA over a 30-second window then analyzed over an hour. He understood that one-second was much more quickly enforced however it could present challenges with the real world the dynamics of music. If it was used as a target for the trial period, he felt it was manageable.

Additionally, Mr. Carswell stated that the policy used by the St. Augustine Amphitheater was that it not hit the residential houses at 75dBA. The proposed policy held Capital City Amphitheater to 50dBA. Furthermore, readings from the monitoring stations at the sound tests reported at less than 40dBA inside homes. He understood that the neighbors were scared by the unknown; however, his professional opinion was that it was nowhere near the disaster they presented.

Commissioner Nick Maddox requested clarification of the measurement for the trial period. Mr. Carswell stated that for that period of time he would make the one-second measurement work. However, he impressed upon the IA that it was an unprecedented standard for an amphitheater. He stressed that the policy was specifically for Capital City Amphitheater not city wide. He reiterated that other regional amphitheaters used 30-60 second measurements averaged over a one hour period. He reminded the Board that during the sound study, the quietest parts of the test yielded the highest numbers. It was troubling; however, if it was a temporary target not an absolute and that it could be revisited after the monitored events of the trial period it could be worked with. Commissioner N. Maddox stated that he felt Mr. Carswell's concern was well warranted. He suggested that for the trial period, the measurement be 30-seconds.

Commissioner Dozier suggested that the Board hear from the two citizens who had requested to speak on the item before opening it up for discussion. Commissioner Gillum agreed to hold his comments awhile.

Ben Phipps, a resident of Lake Hall across from the recreational area at Maclay Gardens, with personal experience of amplified performances from there. He was also a member of the Tallahassee Trust for Historic Preservation that supported the City and County Commissions in the implementation of the Comprehensive Plan. That Board sent a letter to each Commission that he summarized for the record. He quoted the Comp Plan stating, "the plan shall promote tourism and residents so that it will minimize the impact of traffic, noise, light, and air pollution; litter and trespassing on designated historic preservation areas." The Myers Park and Woodland Drives neighborhoods were the only locally designated historic neighborhoods in Leon County. Mr. Phipps spoke of stigma and how a reputation could degrade a neighborhood. And encouraged the Board to pay attention and apply the recommendations of Seibien and Associates.

Vivian Young, 411 Oakland Avenue, stated that Seibien & Associates confirmed what Acoustics By Design reported in September 2012; who was the first to look at the impact of the Amphitheater on the neighborhood. She was pleased with the report; however, the Working Group understood that there would be a lower dBA and dBC level set for touring events than was presented. She stated, that while not an Acoustical Engineer, her understanding was that for a touring event there would be a number of residents that found the sound intolerable. She felt that the amplified house events would be fine and the non-amplified, like a symphony orchestra or Marching Chiefs or Marching 100 would also be intolerable in their yards and homes. Her point was that both amplified and non-amplified events would be intolerable.

Secondly, she stressed how critical it would be to have professional input into the process. It was not her field but one second versus 30-second measurements was extremely complicated for

her to understand. She also noted that Chastain Park measured with an entirely different monitoring system and while not an Acoustical Engineer, in her opinion was comparing apples and oranges. Her final point was that she was disappointed that Blueprint was requesting only $40,000. She hoped that more would be set aside to handle the anticipated impacts.

Commissioner Nick Maddox requested that Mr. Seibien clarify the one-second versus 30-second measurements.

Given that several members of the Board would need to leave, **Commissioner Daily moved to address Options 2, 3, and 4; exempting Option 1 on sound limitations. Commissioner Scott Maddox seconded the motion. Options 2-4 passed unanimously.**

Gary Seibien, in response to Commissioner Nick Maddox, gave a short presentation explaining the measurements of dBA and dBC over increments of time. He stated that the recommendation for a one-second measurement was, in terms of mathematic values, middle of the road between the longer term average and the more instantaneous recordings that people listened to daily. It would give a quicker response or turn around to the system operators.

Commissioner Gillum stated that he wondered about the subjectivity of taste on responses. In other words, people found the noise less objectionable if they liked the music. He asked Mr. Seibien to provide input based on his experiences. Mr. Seibien stated that people's investiture both positive and negative was a factor that contributed to their responses. Research also indicated that personal tastes certainly influenced people's judgments; as well as content and meaning. Commissioner Gillum stated that it was important to have an objective assessment of sound. It was understood however that it would come down to the genre and performer. He further stated that there comes a time in the day or night that, regardless of one's personal taste in music, all noise would be noise. Irrespective of where they settled on the issue they would not easy their way out of objection by someone.

Commissioner Gillum referenced the Marching 100 and that their rehearsals were in a residential neighborhood. Wayne Tedder stated that if the Marching 100 were to take the stage at Capital City Amphitheater, they would not be amplified and therefore the proposed policy would not apply to them.

Commissioner Scott Maddox addressing both speakers stated that he disagreed with them however wanted to provide answers to them. Regarding the possible stigma that could be attached to the neighborhood, Commissioner Scott Maddox stated that from his opinion having an amphitheater in a $30,000,000 park immediately adjacent to the neighborhood was far less than having an overgrown, contaminated brownfield solid waste site. Which was what was there prior to Cascades Park.

Secondly, on the point that it would be intolerable to have bands there. If that were the case then it would also be intolerable for the three neighborhoods that surrounded Leon High School, the five neighborhoods that surrounded Godby High School, the more than six that surrounded Lincoln High School, the three that surrounded North Florida Christian, the neighborhood around FAMU and FSU. Like those neighborhoods, they would have to deal with some noise.

Furthermore, Commissioner Scott Maddox stated that it was a process that continued to improve. There had been countless meetings at City Hall and in the neighborhoods and Blueprint hired the consultant that the neighborhoods wanted all in effort to further the process He was confident that by the end, they would have the best product they possibly could. If a problem occurred after that it could be readdressed.

Commissioner Ziffer stated that he had one question, would they lower the dBA to the point where no one would want to perform there? For years, the City and County had battled the argument that people and businesses did not want to build in Tallahassee because local government made it too difficult. He questioned if the Commissions were putting their selves in a position where acts would not want to perform? What was the balance between what the neighbors could live with as well as still enticing performers and not making it too tough? Without that, he felt there would be no compromise. There would be a winner and loser. The Board was at the point to make a decision.

In response, Scott Carswell suggested that the Board look at it as an adult park instead of for kids, under 20 for example. That age group would scream louder than the music. With an adult show, he felt they could match the recommendations and make the artist happy and the neighborhood somewhat happy. His fear was the one-second measurement. However, he stated directly to Commissioner Ziffer, that he felt with the right sound system, application, and right shows (there were some shows that would not be possible with those limits) that the balance could be maintained. For adult shows, however, he felt the compromise was possible.

Commissioner Ziffer stated that he agreed with Commissioner Scott Maddox, have the show and see what happens. Adjustments could be made if it was totally intolerable. On the other hand they were talking about 10 ticketed shows; that was 355 days where they were not amplifying sound from the stage. He felt that everyone could live with that; he certainly hoped so.

Commissioner Miller asked for information on crowd noise from other amphitheaters. Mr. Seibien stated that most human voices were exempted from the provisions of noise ordinances up to a specified point outlined by legal language. He literally did not know how it could be regulated either. It was possible that crowd noise was a concern in other areas. Furthermore, there were additional variables of traffic, a dog barking, etc. that could be included in the averages. Those instances would not give an accurate reflection of what happened with the amphitheater itself.

Commissioner Desloge echoed Commissioner Scott Maddox's comments about progress. There were no absolutes. He acknowledged the time and energy invested by neighbors, staff, and experts. He warned all against perfect being the enemy of good. It was a good product, good start with good input from all stakeholders. They could wordsmith for years and never get there. There would always be a few people who were dissatisfied. At some point they had to move forward.

Commissioner Dozier stated that she would appreciate a motion by the joint Blueprint Intergovernmental Agency Board lending support to the recommended numbers. She questioned if the City Commission would have any issue with the numbers or that direction. Commissioner

Gillum stated that Commissioners Miller and Scott Maddox were working it through their Target Issue Groups. He was not offended by the motion or recommendation however it would be helpful to have an understanding of the range of options in regards of the one-second measurement.

Commissioner Dozier stated that she understood Mr. Carswell reference three different ways of measuring sound. Also that the final decision would be made by the City Commission, however, after numerous hours discussing it as the IA and if mitigation were necessary it would come back to the Board, therefore she felt strongly that a statement of support for the direction of the City Commission could come from the current meeting.

**Commissioner Desloge moved approval of the recommendations provided; acknowledging that the final decision would be made by the City Commission. Commissioner Lindley seconded the motion.**

Commissioner Miller stated that the city wide noise ordinance was moving through her Target Issue Group, staff, informed by the discussions of her group, was writing the policy for Capital City Amphitheater.

Wayne Tedder stated that for the trial period, the data could be measured any way they wanted. He understood the general direction was to measure it in multiple ways to determine which made the most sense for Capital City Amphitheater. Blueprint certainly had the ability to do that.

Maribel Nicholson-Choice clarified that the motion on the table would not be a vote to adopt the City's policy. That procedure was separate from the IA and the public would have the opportunity to participate in that process.

**The motion passed unanimously.**

## VI. CITIZENS TO BE HEARD

There were three speakers; their comments are listed under the specific agenda items.

## VII. ITEMS FROM MEMBERS OF THE COMMITTEE

## VIII. ADJOURNMENT

There being no further business, Chairman Dozier adjourned the meeting at 5:38 pm.

**APPROVED:**

**Kristin Dozier**
**Chair of Blueprint 2000 IA**

**ATTEST:**

**Shelonda Meeks**
**Secretary to Blueprint 2000 IA**

**TALLAHASSEE – LEON COUNTY**
**BLUEPRINT 2000 INTERGOVERNMENTAL AGENCY**
**Meeting Minutes**
**April 22, 2014**
**12:00 pm, County Commission Chambers**

**MEMBERS PRESENT**

| County | City |
|---|---|
| Commissioner John Dailey | Commissioner Andrew Gillum |
| Commissioner Bryan Desloge | Commissioner Scott Maddox |
| Commissioner Kristin Dozier, Chair | Mayor John Marks |
| Commissioner Bill Proctor | Commissioner Nancy Miller |
| Commissioner Mary Ann Lindley | Commissioner Gil Ziffer |
| Commissioner Nick Maddox | |
| Commissioner Jane Sauls | |

**CITY/COUNTY STAFF**

| | |
|---|---|
| Kathy Burke, LCPW | Gabriel Menendez, COT |
| Roshaunda Bradley, Leon County | Shelonda Meeks, Blueprint 2000 |
| Jon Brown, Leon County | Ron Miller, LCRDA |
| Autumn Calder, Blueprint 2000 | Cristina Paredes, Leon County |
| James Cooke, COT | Alan Rosenzweig, Leon County |
| Daniel Crotty, Blueprint 2000 | Lew Shelley, City Attorney |
| Regina Glee, Leon County | Max Stout, COT |
| Charles Hargraves, Blueprint 2000 | Brenda Tanner, Leon County |
| Angela Ivy, Blueprint 2000 | Wayne Tedder, PLACE |
| Cassandra Jackson, City of Tallahassee | Herb Thiele, Leon County |
| Catherine Jones, BOCC | Anita Favors Thompson, City Manager |
| Vincent Long, County Administrator | Laura Youmans, Leon County |
| Roxanne Manning, CRA | |

**OTHERS PRESENT**

| | |
|---|---|
| Bill Berlew, Sales Tax Committee | Stephen N. Martin |
| Curtis Baynes | Will Messer, Sales Tax Committee |
| Paco DeLa Fente | Maribel Nicholson- Choice, Greenberg Traurig* |
| Steve Evans, Sales Tax Committee | Daniel Newman, Sales Tax Committee |
| Pamela Hall | Tom O'Steen, Sales Tax Committee |
| Rocky Hanna | Curtis Richardson, Sales Tax Committee |
| Christic Henry, Sales Tax Committee | Kim Rivers, Sales Tax Committee |
| Terrence Hinson, Sales Tax Committee | Lamar Taylor, Sales Tax Committee |
| Laurie Hartsfield, Sales Tax Committee | Bill Tucker, Sales Tax Committee |
| Henree Martin, Sales Tax Committee | Kim Williams, Sales Tax Committee |

* Indicates Blueprint 2000 Consultant

Commissioner Kristen Dozier called the meeting to order at 12:00 pm.

## I. AGENDA MODIFICATIONS

## II. PRESENTATION/ DISCUSSIONS

### 1. Sales Tax Committee Recognition

Commissioner Kristen Dozier and Mayor John Marks recognized and awarded each member of the Sales Tax Committee with a token of gratitude.

### 2. Infrastructure Sales Tax Extension

Commissioner Dozier opted to allow public comment on the item prior to the Board taking up discussion.

Lamar Taylor, 1112 Lasswade, stated what an honor and privilege it was to have been part of the Sales Tax Committee and advance the vision of Blueprint 2000 for another 20 years. At the April 22 meeting; however, he was speaking as a general citizen. Regarding water quality he stated that the $85 million line item was void of specified projects. To have approximately 20% of the total anticipated revenue set aside without identifying which projects would be funded from it ran counter to the entire process of the last two years; which was to allocate tax dollars to specific projects. He strongly requested that a list of water quality projects that were passed by the Committee be added to that line item. Furthermore, regarding the $2.8 million alternative sewer study, he requested that the item be set aside as a Tier 1 project, in addition to the $85 million. He stated that a study that outlined a vision for the future of water quality was a priority and to needed be one of the first projects to be funding.

Mr. Taylor's second point was on economic development. At the beginning of the process, his personal preference had been to allocate tax dollars for hard infrastructure. Over the course of the last two years, his bias changed; the primary reason being the significant amount of public input. A large portion of the community was in favor of a reasonable and transparent, tax funded process that would diversify the local economy from its dependency on the public sector. The Sales Tax Committee had created a roadmap to how that could be accomplished including not only the Airport and Madison Mile projects, but many other initiatives that could be added to the component. All of which would be funded by a static 12%.

Steven Martin, 2625 Stone Gate Drive, stated that he would have been at more of the meetings, to share his opinions, but they were held at times that were inconvenient to his work schedule. In order to correspond with County staff, Mr. Martin adapted by emailing his concerns to the committee. However, in listening to the audio recording of the committee meeting where the Northeast Gateway was discussed, not one member of that committee mentioned his concerns; a committee that was skewed to the pro-growth side of the spectrum. Therefore he felt neglected and unrepresented in the process. Concerning the Northeast Gateway, Mr. Martin spoke of major

land holders in the Maclay and Fleischman families. His time expired before he could complete his comments.

Curtis Banes, 1323 East Tennessee Street, stated that his concerns continued to be that too much of the infrastructure sales tax money was being spent on non-infrastructure related purposes. He thought the best contribution to economic development was to build the infrastructure the community needed in order to sustain an urban lifestyle. There was lack of specificity in some cases over specificity in others, for example, seven gateway projects for $150-200 million but one line item for water quality and no identified projects.

In Mr. Banes' opinion, the responsibility of the County, was to reassess sewer priorities and focus efforts on the primary springs protection zone. The one urban service area, of principle concern to him, was the Oakridge/Lake Munson project zone. It was "sketched out" by the City in the 2030 plan; however, it was a matter of the BOCC making a concerted effort to reassess its priorities to include it. He further stated that the City was responsible, as a regional utility through the agreement, to provide services to unincorporated areas, therefore negating the issue of annexation. The matter of urban service was, however, an issue of annexation. He encouraged the IA to specify the Lake Munson/Oakridge zone as an identified sewer project that would provide advanced waste water treatment for approximately 700K gallons of wastewater per day. By 2030, it would provide approximately 8,400 people with sewer and help eliminate 3,100 septic tanks.

Pam Hall, 5051 Valley Road, requested that the Board consider the alternative sewer solution study as a standalone project. She reminded the Board that it wasn't an alternative sewer solution study, but it was a Comprehensive Wastewater Facilities Treatment Management Plan that addressed the next 20-30 years of community wastewater treatment for the unincorporated areas. The plan identified where and how to extend sewer, how to fund it, and which places were on the County's target list to extend sewer. Lake Munson was an obvious place to extend sewer however, she argued, the rural community of Woodville was as well.

Ms. Hall reiterated that it was a Plan not a study; the study had been completed. The problem and possible solutions had been identified and they needed to be put in writing. She emphasized that it was not the "dreaded RME" that seemed to scare everyone. It was the management of not only facilities that could come out of the plan, but also management of the existing septic tanks. The plan set the stage for the next 20-30 years and established tools for future commissions to address the TMDL issues, protect the aquifer, Wakulla Springs, Lake Jackson, and provide for future development. She echoed Mr. Taylor's request that the Plan be considered first and as a standalone project.

Rocky Hanna, 4049 Kilmartin Drive, stated that Cascades Park was a special piece of property; he thanked the Board and applauded their efforts. He also spoke on behalf of the "residents" of 550 East Tennessee Street, to thank the IA and Blueprint staff for their efforts in addressing flooding issues at Leon High School.

County Commissioner, Vincent Long, stated that the IA provided guidance throughout the process; the most important of which was to fully embrace the Blueprint philosophy. He felt

confident that the projects that would be presented did just that. They would continue to shape the community and serve citizens in ways to be proud of for generations to come. To the credit of the joint Sales Tax Committee and staffing effort there was not much reconciliation necessary on the items. The item provided a background and analysis of respective actions and sought final direction which would be reflected in the proposed interlocal agreement. It would be on the November 2014 general election ballot for decision by the voters.

City Manager, Anita Favors Thompson, stated that while it had been an arduous process the major issues had been worked through. She and Mr. Long were requesting the IA make any edits and provide additional guidance before moving forward.

With public comment complete, Commissioner Dozier clarified that the project lists were for Tier 1 and Tier 2 projects but no further ranking was applied. At that time there was no priority order for which they would be constructed.

**StarMetro:**

*City Commission Action:* Recommended including the total project in Tier 1 for $12.25 million.

*County Commission Action:* The additional funding of $4.7 million was not contemplated by the Board for any specific action.

*Options:*
1. Include $12.25 million as a Tier 1 project for StarMetro, which makes bus stops ADA compliant and provides enhanced service for customers at major transfer points.

***OR***

2. Leave the Tier 1 StarMetro project at the $7.55 million level.

**Commissioner Nick Maddox moved Option #1 for approval; Commissioner Lindley seconded the motion. The motion passed unanimously 12-0.**

**L.I.F.E. (Livable Infrastructure for Everyone):**

*County Commission Action:* Recommended the inclusion of the 2% allocation for L.I.F.E. (Livable Infrastructure for Everyone).

*City Commission Action:* Indicated that they would engage in discussion with the County at the IA meeting regarding the L.I.F.E. (Livable Infrastructure for Everyone) funding.

*Options:*
3. Include the 2% allocation for L.I.F.E. (Livable Infrastructure for Everyone) as a Tier 1 allocation for utilization in the unincorporated area of the County.

***OR***

4. Include the 2% allocation for L.I.F.E. (Livable Infrastructure for Everyone) as a Tier 1 allocation for utilization in both the unincorporated area of the County and within the City of Tallahassee.

***OR***

5. Do not include the 2% allocation for L.I.F.E. (Livable Infrastructure for Everyone) as a Tier 1 allocation.

**Commissioner Scott Maddox moved Option #4 for approval; Commissioner Desloge seconded the motion.**

Commissioner Proctor questioned the breakout of the 2%. Vincent Long stated that the 2% was there for addressing unincorporated area projects. Option #4 would allow the City Manager to avail the County Commission of including City projects for consideration. Anita Favors Thompson stated that there were many infrastructure needs in rural areas as well as basic infrastructure needs within the city limits. She wanted the ability to include city projects into that list.

Commissioner Proctor stated that the 2% was insufficient to adequately address the needs of rural residents who have no other means of addressing infrastructure needs. He wondered if it was a shared pot of money how that would affect the original intent without increasing the percentage.

Mr. Long stated that he felt it would give the IA the ability to address projects that fit the criteria irrespective of which side of the line one lived on. Commissioner Proctor questioned how the expenditures would be prioritized between Mr. Long and Mrs. Thompson. Mr. Long stated that all projects would be presented to the BOCC for approval. Commissioner Dozier stated that the only difference from earlier discussions was that the City would have the option to submit projects for consideration.

**The motion passed unanimously 12-0.**

**Alternative Sewer Solutions Study:**

*City Commission Action:* Recommended establishing a standalone $2.8 million Tier 1 project for the Alternative Sewer Solutions Study, in addition to the $85 million water quality and stormwater project.

*County Commission Action:* The County Commission supported the $85 million water quality and stormwater project, inclusive of all the specific projects to be considered for possible funding.

*Options:*
6. Establish the Alternative Sewer Solutions Study as a standalone $2.8 million Tier 1 project.

***OR***

7. Do not establish the Alternative Sewer Solutions Study as a standalone Tier 1 project and allow the project to be considered for funding in the future as part of the $85 million water quality and stormwater allocation.

**Commissioner Proctor moved Option #7 for approval. The motion failed due to lack of a second.**

Commissioner Nancy Miller stated that while the problem had been identified, the appropriate solution had not. The study was intended to identify the proper way to deal with wastewater, especially in the southern part of the county. The study would be the basis for the Master Plan. It also allowed Blueprint to have "shovel-ready" projects to leverage tax dollars to the benefit of the community. She stated that the project looked forward to 2039; if not the study then what, she questioned; because doing nothing was not an option.

Commissioner Lindley voiced her support as well. Mayor Marks called the question.

**Commissioner Dailey moved Option #6 for approval; Commissioner Gillum seconded the motion. It passed 11-1; Commissioner Proctor cast the dissenting vote.**

**Animal Shelter:**

*City Commission Action:* Allocated $3.5 million of the City's 10% share towards the Animal Shelter.

*County Commission Action:* Did not address.

*Options:*
8. Establish a Tier 1 $7.0 million project for the Animal Shelter. (Note: This would allow the City to reallocate their $3.5 million from their 10% share of the sales tax towards other high priority projects.)

***OR***

9. Do not establish a Tier 1 project for the Animal Shelter. (Note: This action does not affect the City's 10% allocation).

**Commissioner Ziffer moved Option #8 for approval; Commissioner Gillum seconded the motion. It passed 11-1; Commissioner Proctor cast the dissenting vote.**

**Operating Costs for Parks Built with Sales Tax Funds:**

*County Commission Action*: Approved $12.0 million for the County and $8.0 million of the City for operating costs for parks built with sales tax funds.

*City Commission Action*: Indicated that they would review the operating funding levels between the City and County after identifying operating costs associated with the Northwest Park which was added during the workshop, to the City 10% share list of projects.

*Options:*

10. Approve $12.0 million for the County and $8.0 million of the City for operating costs for parks built with sales tax funds.

***OR***

11. Approve a distribution of the operating funds at a 50/50 ratio between the City and the County.

**Commissioner Scott Maddox moved Option #11 for approval; Commissioner Nick Maddox seconded the motion. It passed 11-1; Commissioner Proctor cast the dissenting vote.**

**Economic Development and Leveraging:**

*County Commission Action*: Recommended a funding level of 12% for economic development to support the following:

- $20 million for the Madison Mile Convention District dependent upon approval by the IA at the time of project consideration and the execution of formal agreements among all parties to the project.
- $5.5 million for the Regional Airport Growth and Development (Part 1) project dependent upon approval by the IA at the time of project consideration.
- The remaining economic development proposals to be evaluated by the proposed advisory committee and IA for future funding consideration.
    - This recommendation included direction to define the role and responsibilities of the advisory committee for economic development and to modify the membership structure of the Citizen Advisory Committee to include economic development representatives. Both of these governance matters are explained under the Economic Development and Governance section of this analysis.

*City Commission Action*: Recommended a funding level of 12% but did not specifically address project/program recommendations or governance matters.

*Options:*

12. Establish 12% for economic development as follows:

- $20 million for the Madison Mile Convention District dependent upon approval by the IA at the time of project consideration and the execution of formal agreements among all parties to the project.
- $5.5 million for the Regional Airport Growth and Development (Part 1) project dependent upon approval by the IA at the time of project consideration.
- The remaining economic development proposals to be evaluated by the proposed advisory committee and IA for future funding consideration.

***OR***

13. Establish not to exceed 12% for economic development as follows:
    - $20 million for the Madison Mile Convention District dependent upon approval by the IA at the time of project consideration and the execution of formal agreements among all parties to the project.
    - $5.5 million for the Regional Airport Growth and Development (Part 1) project dependent upon approval by the IA at the time of project consideration.
    - The remaining economic development proposals to be evaluated by the proposed advisory committee and IA for future funding consideration.

***OR***

14. Establish 12% for economic development without identifying specific economic development programs/projects.

**Commission Lindley moved Option #13 for approval; Commissioner Sauls seconded the motion.**

**In a substitute motion, Commissioner Andrew Gillum moved Option #12 for approval; Commissioner Scott Maddox seconded the motion.**

Commissioner Dailey requested staff clarify the options for the Board and the public. Vincent Long stated that Option 12 represented the BOCC action to establish economic development funding at the level of 12%. Specifically designating the Madison Mile and Part I of the Airport project; as well as allowing the remainder to be utilized for the projects put forward by the Imagine Tallahassee group. Option 13 allowed for further review by the IA as to what impact a 12% allocation might have on Tier 1 infrastructure projects. The 12% was based on reasonable facts, such as the majority Blueprint 2000's ability to leverage funds, came from Capital Circle projects which were appropriate for federal funding.

Mr. Long stated that the projects proposed on the sales tax extension were much more localized. Additionally, it had been a long time since a multi-year transportation package was passed by the federal government. The analysis identified that approximately 18% was necessary for leveraging to be successful. If the revenues came in at 18% it would give the IA the ability to dedicate 12% to economic development, as well as fund all of the Tier 1 projects. In contrast, County analysis indicated that 12% was more likely. Consequently, if revenues came in lower

than 18%, locking into a percentage would not necessarily be funding Tier 1 infrastructure projects.

Commissioner Dailey requested clarification on bullet three for both options. Mr. Long stated that bullet three addressed the proposals that were submitted by the Imagine Tallahassee process. The recommendation made was for those projects to be vetted by the Technical Coordinating Committee, which would be established based on actions of the meeting and comprised of professional, economic development people from the community. It was important for those projects to be evaluated and analyzed at the right time and through the right process.

**Commissioner Miller suggested a friendly amendment that a minimum floor of not less than 8-10% be set.** She did not want it to become a resource to make up overages in other areas. Commissioner Lindley stated that she hoped revenues would be standardized at 12%; however, she did not want to risk the Tier 1 projects in the event that it did not happen. She felt the option "not to exceed 12%" was fair. Furthermore, she was supportive of adding a floor to that to provide for comfort and reassurance for the minimum.

Commissioner Gillum explained that his alternative was intended to restate the City's original position on the issue which was the maximum allowed by law, 15%. He felt that it was time for a new tool for economic development recruitments. He stated that he desired to see the IA go all in to diversify the opportunities in the community. Tallahassee was a government town and would probably continue to be so. He was not certain they wanted to disrupt that, especially with the increased collaboration with the university communities and their economic development partners. It was an opportunity to make good use of a new tool.

Commissioner Gillum further stated that many citizens, from all reaches, spoke at the community meetings sharing ideas to spur economic development. He felt it was important to make a firm statement that displayed the IA's strong support of economic development opportunities in the city. The truth was that the IA was not prohibited from making decisions at a later date, in order to meet the economic realities of the future. If 18% leveraging was necessary the IA would always have the capability, responsibility, and obligation to reprioritize projects to meet what the incoming budget would allow.

While Option 12 more directly allowed that flexibility, Commissioner Gillum recommended that the IA maintained that flexibility all the way around. However, they had one shot at illustrating where the Board stood on economic development and he felt that Option 12 was it and the citizens could decide from there.

Commissioner Proctor stated that he felt that the economic development piece could potentially be problematic with voters. It was not transparent. It was neither specific nor related to infrastructure and if he understood correctly, had the potential to compromise Tier 1 projects. He requested that there be a process specific to the selection of projects for that line item.

Commissioner Scott Maddox stated that when Blueprint 2000 was initially created the community faced a much greater infrastructure deficiency than what was current. While there were still infrastructure projects that were needed, and the lion's share of the sales tax dollars

would go to that, the IA had the luxury of allocating resources for the implementation of future projects that would be transformative for the community. Both governments had a truncated tax system and could not, through general revenue, come up with fund to support bringing a major employer into the community. The item before the Board created the opportunity to use sales tax funds to further enhance the community.

Commissioner Scott Maddox further stated that the reason he supported the substitute motion was that the lack of a hard number presented the temptation to push those dollars into infrastructure and it would be too great to resist. He cited the state lottery as a prime example. When passed, the Lottery was to supplement to enhance education however the Legislature dropped the general education budget to amount that the Lottery supplanted it. Therefore there were no extra dollars that went into education and nothing changed. He feared that without a hard and fast position by the IA, the temptation would be too great for those that followed after the sitting members, to do "run-of-the-mill" infrastructure projects with the only pot of dollars that allowed freedom of choice. He argued that taking a strong position and choosing a hard number would allow those that would serve after the present IA the discretion to make big decisions.

Commissioner Ziffer spoke of a recent presentation he attended by two gentlemen from Gainesville on hundreds of millions of dollars' worth of investment that would be going into the downtown area for economic development. He emphatically stated that "we are woefully behind." Before them was the opportunity to dedicate hard dollars; not a sum that might be used because something might be taken out of it. He stated it was time for the IA to make a commitment to invest in creating new jobs for existing businesses and potentially bringing new ones into the area.

Commissioner Nick Maddox requested to add Option #15 as an amendment to the current substitute motion on the floor. Commissioner Gillum stated that he was supportive of Option 15.

Commissioner Dozier echoed Commissioner Scott Maddox's comments about the state of infrastructure needs at the beginning of Blueprint 2000 versus the current reality. She was pleased that the option was available, the change in statute that allowed the IA to focus on economic development. She noted that all pieces that were added (i.e. the animal shelter) or every road constructed all had an economic development component. Each piece that added to the quality of life in Tallahassee or made transportation more accessible was economic development as well. She felt they were all good options. It did, however, make her nervous because of the length of the tax. She worried about the possibility of a future recession or unforeseen challenges and stated that she would me more comfortable with a middle option. She agreed that there needed to be a set amount committed to economic development however she would like to see parameters such as a minimum of 10% and not to exceed 12%. She felt it gave the flexibility to work with other issues as they moved forward.

There was discussion as to which motion the amendment of a minimum was made. Commissioner Gillum stated that his position had not changed. He recognized that the decision had to be by majority and would prefer to end the discussion in a stronger position than not.

That being said, he would not accept a friendly amendment but if the maker wanted it to go to a vote, it could be a hostile amendment forcing the Board to vote on it.

Commissioner Miller spoke through both motions for clarification. Mayor Marks called the question. Commissioner Dozier called for a vote on the substitute motion, Option #12 at a fixed 12%. **The motion passed 9-3, Commissioner Lindley, Commissioner Proctor and Commissioner Dozier casted the dissenting votes.**

***AND***

15. In addition to the option selected above, identify Part 2 of the Regional Airport Growth and Development Project specifically at a funding level of $8,578,609.

**Commissioner Andrew Gillum moved Option #15 for approval; Commissioner Gil Ziffer seconded the motion. The motion passed unanimously 12-0.**

Commissioner Miller stated that the IA was equally as accountable on economic development and only as it stood, there were three projects (as far as dollars to be flexible). All options amounted to the same thing because they accepted the 12% and added a hard number of $8.5 million for the other half of the Airport project, which she supported. She wanted to ensure that all parties were comfortable and felt it was a good place for the IA to be.

**Economic Development and Governance:**

*County Commission Action*: Define the role and responsibilities of the EDCC and modify the membership structure of the CAC to include economic development representatives. Prepare an agenda item for the IA's consideration, subject to the passage of the referendum, on consolidating the County and City contractual agreements with the Economic Development Council and developing the EDC's role in in administering the economic development portion of the sales tax proceeds.

*City Commission Action*: Did not provide any specific governance direction with regard to economic development.

*Options:*

16. Approve the proposed governance changes presented in the draft interlocal agreement which creates the EDCC, defines the roles and responsibilities of the EDCC, and modifies the composition of the CAC.

**Commissioner Nancy Miller moved Option #16; Commissioner Desloge seconded the motion.**

Commissioner Nick Maddox offered a friendly amendment to add the Northeast Business Association (NEBA) to the CAC. Commissioner Miller declined to accept the amendment. For clarification she stated that she was one of the ones who requested that NEBA be included on the

Sales Tax Committee. The Citizen's Advisory Committee began with five to six member of the EECC and over the years every conceivable group had been added. There had been good representation and a good committee that functioned incredibly well. Adding one group always meant adding another and another. Currently, she stated, the CAC was balanced and had proven itself capable of serving Blueprint 2000 well. She was not interested in adding any more people too it.

Mayor Marks stated that he was opposed to the addition as well. He felt it would tip the scale too much in favor of one type of organization. Thirteen members/groups represented was a good number at that point in time. Adding NEBA would not be a strong investment.

**Commissioner Desloge** felt there was merit to adding NEBA. They were established in the community and the CAC was a large enough group that the addition of NEBA would not change the dynamics overnight. Therefore he **offered a substitute motion for Option #16 with the addition of the Northeast Business Association to the CAC. Commissioner Proctor seconded the substitute motion.**

Commissioner Desloge further stated that the EDCC would serve as the technical review of the economic development arm. The CAC served on the infrastructure side and the traditional IA. He felt it was certainly appropriate for the CAC to have... Commissioner Dozier and Mayor Marks interjected to get clarification on the committees. Commissioner Dozier stated that as she understood it, the CAC was a different discussion from the technical committee who's members did economic development full time; that was the EDCC.

Commissioner Dozier further stated that while NEBA drew members from a large segment of the community there were a number of strong and active business associations in Tallahassee. She was nervous about singling out NEBA and not one, or more, of the other. She liked the idea of including business group in the CAC; however, suggested that it be on a rotating basis.

Mayor Marks echoed Commissioner Dozier's sentiments. He also reiterated that adding NEBA would tip the scales in favor of someone else. He reminded the Board that NEBA represented the northeast area businesses. It was the responsibility of the IA to ensure that all segments and areas were represented as well. Many were represented well; however, adding NEBA tipped the scales in favor of organizations that represented other groups in the community.

Commissioner Ziffer stated that while the structure was currently being established, the reality was still several years out. As evidenced by the changes in the market in the last couple of years, who could know who would be identified in two to three years. Or who, quite frankly, might presently be represented that might not be on the list in the future. He felt that the CAC would see changes in its structure over the years and that it would play out over many years, but not tomorrow.

Commissioner Scott Maddox questioned what kind of an opportunity there would be to change the composition of either one of the committees once it was passed. Wayne Tedder stated that in the past Blueprint 2000 had changed the composition of committee members. The IA reserved

the ability to do the same at any point in time. Commissioner Dozier stated that the same would be true of the EDCC. Mr. Tedder concurred.

Commissioner Gillum questioned the role of the EECC and EDCC played. He knew the EECC was governed by a Board of Directors. The EDCC would be governed by the IA, if it passed. Who would make the decision if there was a discrepancy between the two?

Vincent Long stated that the EDCC would operate like the current Technical Coordinating Committee for Blueprint 2000, which brought together City and County engineers, architects, and planners to review all infrastructure projects and made recommendations to Blueprint 2000 and the IA. The EDCC would be in place for the purpose of evaluating and making recommendations to the IA with respect to economic development projects. It would be totally separate from the EDC.

The other option, #17 acknowledged the EDC as the EDO and the community would take on a broader role. That option delayed making that decision until the roles and responsibilities of the EDC relative to that process.

Commissioner Gillum stated that it was the IA's first run at economic development projects and he felt it was critical that the elected bodies be intimately involved in the process. He did not want to elongate the process so that by the time it arrived to the elected, the decision making would be done. The Blueprint 2000 staff was fantastic and could be the best resource to consider. However, he was not clear about the relationship between all of the various committees. He felt it needed to be clarified.

**The substitute motion, Option #16 with the addition of the Northeast Business Association to the CAC, passed 9-3, Mayor Marks, Commissioner Gillum and Commissioner Miller casted the dissenting votes.**

***AND***

17. Direct staff to prepare an agenda item for the IA's consideration, subject to the passage of the referendum, on consolidating the County and City contractual agreements with the Economic Development Council and developing the EDC's role in in administering the economic development portion of the sales tax proceeds.

**Commissioner Brian Desloge moved Option #17 for approval; Commissioner Nick Maddox seconded the motion.**

Vincent Long stated that there had been significant discussion about what the role of the EDCC would be given the new economic development plan, which would conceivably bring in more money for those purposes. Mr. Long requested that the IA not decide that day or reflect it in the interlocal agreement. Let it be developed and brought back to the IA for full explanation of their role.

Commissioner Gillum questioned if the County would bring to the IA, not necessarily an agreement, but clear context of what the IA was moving toward. Vincent Long stated that the IA would direct the County to bring back an agenda item to discuss the contractual relationship as well as the roles and responsibilities of the EDC relative to the economic development component of the interlocal agreement.

Commissioner Miller requested that when the County brought the item back to the IA to please include detail about the current situation was to compare and understand precisely what would be changing.

**The motion passed unanimously 12-0.**

**Interlocal Agreement:**

*Options:*

18. Approve the draft inter-local agreement (as modified by the IA during the April 22, 2014 meeting).

**Recommendation:**
Intergovernmental Agency Direction

**Commissioner Nick Maddox moved Option #18; Commissioner Ziffer seconded the motion.**

Due to a conflict of interest, Commissioner Dailey recused himself from items number 25 and 27. His wife's law firm had been highly involved with the projects. He requested the indulgence of the Board to move all items with the exception of numbers 25 and 27 so that he could have an affirmative vote on the remainder of the projects on the list.

**Commissioner Scott Maddox offered a friendly amendment to move Option #18 with the exception of items number 25 and 27. It was accepted as friendly by the maker of the motion and the second. The motion passed unanimously 11-1. Commissioner Proctor casted the dissenting vote.**

**Commissioner Scott Maddox moved Project #25 and Project #27 of Option #18 for approval; Commissioner Desloge seconded the motion. The motion passed unanimously 10 -1-1. Commissioner Proctor casted the dissenting vote and Commissioner Dailey recused himself from the vote.**

## VIII. ITEMS FROM MEMBERS OF THE COMMITTEE

## VII. CITIZENS TO BE HEARD

Speakers were taken at the beginning of the item they wished to speak on. Comments are included in the body of the item.

## IX. ADJOURNMENT

There being no further business, Chairman Dozier adjourned the meeting at 2:00 pm.

**APPROVED:**

**Kristin Dozier**
**Chair of Blueprint 2000 IA**

**ATTEST:**

**Shelonda Meeks**
**Secretary to Blueprint 2000 IA**

# #4

# Citizen's Advisory Committee Appointment

ITEM # 4

CITY OF TALLAHASSEE - LEON COUNTY
BLUEPRINT 2000
INTERGOVERNMENTAL AGENCY

# Agenda Item

| | |
|---|---|
| **SUBJECT/TITLE:** Citizens Advisory Committee Appointment | |
| **Date:** June 30, 2014 | **Requested By:** Blueprint 2000 Staff |
| **Contact Person:** Autumn Calder | **Type of Item:** Discussion |

**STATEMENT OF ISSUE:**
This agenda item advises the IA on the appointment of Gordon Hansen to the Blueprint 2000 Citizens Advisory Committee. Mr. Hansen will replace Ron Pease as the representative from the elderly community.

**SUPPLEMENTAL INFORMATION:**
**Representative from the elderly community (nominees to be provided by the Area Agency on Aging, the AARP, the Senior Citizens Advisory Council or similar organization)**: This position is currently filled by Ron Pease, who is no longer able to serve on the CAC. The Tallahassee Senior Center has nominated **Gordon Hansen** for the position. The term will be a partial term through November 2015. He is eligible for a second term, which will be a three year period.

**OPTIONS:**
**Option 1:** Approve the following nominations:
**Representative from the elderly community: Gordon Hansen**

**Option 2:** Provide IA guidance.

**RECOMMENDED ACTION:**
**Option 1:** Approve the following nominations:
**Representative from the elderly community: Gordon Hansen**

**Blueprint 2000 Project Definitions Report Consistency:** Not applicable.

**Action by the CAC and TCC:** Although no quorum was present, the five present members of the CAC had no opposition to the appointment of Mr. Hansen. This item was not presented to the TCC.

**ATTACHMENTS:**
Attachment 1: Application for Gordon Hansen

Please return to:

Office of Blueprint 2000
2727 Apalachee Parkway,
Suite 200
Tallahassee, Florida 32301

Telephone: 219-1060
Fax: 219-1098

CITY OF TALLAHASSEE - LEON COUNTY
BLUEPRINT 2000
INTERGOVERNMENTAL AGENCY

# CITIZEN ADVISORY COMMITTEE APPLICATION

**Nominating Organization:** Tallahassee Senior Center

**Name:** Gordon H. Hansen

**Address:** 921 Maplewood Avenue
Tallahassee, Florida 32303

**E-mail :** gordon.hansen@me.com

**********

**Work Phone:** 850.321.1113 (mobile) **Home Phone:** 850.385.5140

**Occupation:** Land Use Planner (retired)

**Employer:** City of Tallahassee (retired)

**Address:** 300 South Adams Street

**Race:** x White ☐ Hispanic ☐ Asian or Pacific Islander
☐ Black ☐ American Indian or Alaskan Native ☐ Other

**Sex:** x Male ☐ Female

Identify any potential conflicts of interest that might occur were you to be appointed:

_____

_____

| | | |
|---|---|---|
| Are you a City resident? | x Yes | ☐ No |
| Are you a Leon County resident? | ☐ Yes | ☐ No |
| Are you a City property owner? | x Yes | ☐ No |
| Are you a Leon County property owner? | ☐ Yes | ☐ No |
| Can you serve a full three-year term? | x Yes | ☐ No |
| Can you regularly attend meetings? | x Yes | ☐ No |

Conflicts: _____

Please provide biographical information about yourself (attach a resume, if available). Identify previous experience on other boards/committees; charitable/community activities; and skills or services you could contribute to this board/committee:

**Professional Experience**

**December 1996 to February 2012**
Senior Planner, Growth Management Department, City of Tallahassee
**May 1989 to December 1996**
Senior Planner, Tallahassee-Leon County Planning Department, City of Tallahassee
Professional responsibilities include the preparation of proposed land development regulations, and the coordination of regulatory reviews of site plan and subdivision applications. Responsibilities also included the review of rezoning applications, and the presentation of City and County Commission agenda items.

**January 1986 to May 1989**
Project Planner, G.H. Hansen & Associates, Lakeland, Florida
Professional responsibilities included the design of commercial site plans and the planning of golf course communities.

**February 1975 to January 1986**
Project Planner, Renfroe & White, Architects & Planners, Lakeland, Florida
Professional responsibilities included the coordination of commercial site plans and commercial architectural plans.

**Professional Certifications**
American Institute of Certified Planners (AICP)
Office of the Attorney General certified:
Florida Crime Prevention Practitioner (inactive)
Florida Crime Prevention Through Environmental Design Practitioner (inactive)
Certified Aging-In-Place Specialist (inactive)

**Education:**

Iowa State University, Ames, Iowa
Bachelor of Science in Urban & Regional Planning

References (at least one):

Russell Snyder, Tallahassee-Leon County Planning Department, 435 North Macomb Street, 891-6400
Steve Palmer, Tallahassee Growth Management Department, 435 North Macomb Street, 891-7100
Greg Harden, Tallahassee Growth Management Department, 435 North Macomb Street, 891-7100

All statements and information given in this application are true to the best of my knowledge.

Signature: Date: 5/16/14

(1/20/11)

# #5

# Completion of Cascades Park

CITY OF TALLAHASSEE - LEON COUNTY
BLUEPRINT 2000
INTERGOVERNMENTAL AGENCY

**ITEM #5**

# Agenda Item

| | |
|---|---|
| **SUBJECT/TITLE:** Completion of Cascades Park | |
| **Date:** June 30, 2014 | **Requested By:** Wayne Tedder |
| **Contact Person:** Wayne Tedder | **Type of Item:** Discussion/Presentation |

**STATEMENT OF ISSUE:**
The purpose of the agenda item is to update the Intergovernmental Agency on the opening of the Park, provide an update on the ongoing tasks associated with completing the park and to request authorization to fund additional items within the Park.

**SUPPLEMENTAL INFORMATION:**

**Grand Opening**
Cascades Park opened on Friday March 14, 2014. Grand opening event activities included an opening ceremony and a family movie night on the 14th and a community day on the 15th. The opening activities drew thousands of people to Park. Positive feedback from the community is ongoing as well as feedback from City of Tallahassee Parks, Recreation and Neighborhood Affairs on the overall design and how their operations could be improved with minor design modifications and enhancements.

**Construction Progress**
See **Attachment 1** for the June 2014 aerial of the Park. Design is underway for the amphitheater restroom and the remaining commemoration projects for Smokey Hollow, which includes the pavilion, garden boxes, historical interpretations and the barber shop. However, now that the Park is in use, additional needs have been identified. Listed below by priority are the remaining items remaining to be completed in Cascades Park. A breakdown by estimated cost of the items is included as **Attachment 2**.

**Priority 1:**

1. **Shade Structures** – The most frequent comment from the public is the need for additional shaded areas in the Park. Locations for the shade structures include but are not limited to the Imagination Fountain, Discovery and over the picnic tables. **$100,000** (pending cost estimates)
2. **Water Quality Monitoring** – A requirement of both the Department of Environmental Protection grant and permit is to measure the effectiveness of the stormwater treatment system by monitoring the pollutants which enter and exit the Park. The requested funding will go towards collection and analysis of the pollutants. $94,000 (assumes we can use $120,000 in DEP grant funding and GEC services)

3. **Smokey Hollow Commemoration** – Phase I of the Smokey Hollow Commemoration was completed at the end of March. This included the spirit houses, restroom, fountain, edible landscape, and the Historic American Landscapes Survey. In order to complete the commemoration of this historic community and attract people to the commemoration, additional items need to be constructed. Staff is working on a public outreach campaign to build private sector funding for the remaining items.
    a. **Barber Shop Restoration, Relocation and Site Work**– In the September 2014 IA meeting, $40,000 was allocated for the renovation of the barber shop. However, the engineer's estimate of probable cost for the site work, building relocation, building tie-down, landscaping and hardscaping is $90,000 therefore, an additional **$50,000** is needed.
    b. **Spirit House Interpretations** – In the June 2013 IA meeting, $20,000 was allocated to the historical interpretations. However, now that the construction of the first phase is complete, additional elements to tell the story of Smokey Hollow are needed. An additional **$30,000** is needed for three spirit house panels, interpretation of shot gun house floor plan, hanging former resident quotes in the structures, street light banners, and rocking chairs or a porch swing. (pending cost estimates)
    c. **Heritage Trail Lighting - $20,000**
    d. **Drainage Improvements - $40,000**
4. **Modifications to Enhance and Improve Access, Circulation, and Safety – $71,000** The items under this category include: additional landscaping, barricades and trash cans for special events, fiber optic infrastructure for PRNA Cascades Park operations and maintenance building, additional seating and swings in key locations, additional drainage improvements, ADA ramps at Park entrances, increase sidewalk widths at high traffic areas, additional lighting, and vendor pedestals.
5. **Amphitheater** –
    a. **Steps and Fencing – $40,000** (pending cost estimates)
    b. **Complete the House Sound System - $10,000**
6. **Internet Access – $75,000** The irrigation system, the Imagination Fountain, and the alum system in the stormwater ponds provide maintenance and operations functions to staff through an internet signal. At this time, there are temporary measures in place to serve these needs.
7. **Park Post Design Fees –$60,000**
8. **Additional Signage - $25,000**
9. **Big Belly Trash Cans** – Two sets of the Big Belly trash and recycling cans are requested for high traffic areas. Parks and Recreation staff has found that the Big Belly trash cans are emptied twice a week whereas in the same location a typical trash can is emptied twice a day. **$14,000**
10. **Bloxham Promenade Bollards** – To increase safety by keeping cars off the Promenade **$14,000**
11. **Imagination Fountain Filter System Upgrade** – The filter system that was installed requires PRNA staff to change the filter multiple times per day. The upgrade could reduce the need to once per day. **$5,000**

12. **Electric Building Parking Lot Modification** – To add parking spaces at the electric building. **$125,000** (pending cost estimates)
13. **Historic Centennial Field Wall Repairs** – The historic wall along Bloxham Street needs to be repaired. Currently, pieces of the cap are broken or missing and patches on the wall face are needed. **$40,000**

*Total for Priority 1: $800,800*

**Priority 2:**

1. **Assistive Listening Device Loop System at the Amphitheater – $20,000**
2. **Inflatable Screen and Projector for the Amphitheater - $13,000**
3. **Additional Shade Structures if needs are identified - $50,000**

*Total for Priority 2:$83,000*

**Funding Sources**
There is a surplus of $417,771.83 in the "LPA Group Engineering Services" project. It is proposed that the full amount be transferred to the Cascades Park construction project and be used to fund the remaining Cascades Park tasks and that if additional funds are needed they come from the Blueprint 2000 unallocated funds project.

**Construction Contract Update**
The contractual obligations with Sandco Inc. are nearly complete. It is anticipated that the remaining items will be complete before the end of June 2014. Staff is working to determine the breakdown of construction material over and under-runs. It is anticipated that Blueprint will receive a $225,000 credit for the under-runs.

The original engineer's opinion of probable cost for the construction cost to build the original park design was $32,300,000,000. The original Sandco Inc. contract was $23,000,000 and $8,000,000 was added to the contract through change orders for a total of $31,000,000. Work performed through additional contracts totaled $1,300,000. Donations, grants and partnerships contributed approximately $6,500,000 toward the park construction costs. The grand total construction cost to build Cascades Park was $32,300,000. While some amenities from the original design were deleted, other items were added. Additionally, Blueprint work removed over $1,000,000 of contaminated soils to further cleanup the site and repaired a karst feature at a cost of $825,000.

**OPTIONS:**

**Option 1:** Provide additional funding of up to $500,000 for the priority 1 items. Funding will come from two sources. The first source will be a transfer of $417,771.83 in surplus funds from the "LPA Group Engineering Services" project, and the second source will be a transfer from Blueprint 2000 unallocated funds in the amount of $82,228.17. The utilization of the allocated $500,000 will be based upon grant and permit requirements, timing, and opportunities for matches.

**Option 2:** Provide additional funding of up to $843,800 for all the priority 1 and 2 items. Funding will come from two sources. The first source will be a transfer of $417,771.83 in surplus funds from the "LPA Group Engineering Services" project, and the second source will be a transfer from Blueprint 2000 unallocated funds in the amount of $466,028.17.

**Option 3:** IA Direction

**RECOMMENDED ACTION:**

**Approve:**

**Option 1:** Provide additional funding of up to $500,000 for the priority 1 items. Funding will come from two sources. The first source will be a transfer of $417,771.83 in surplus funds from the "LPA Group Engineering Services" project, and the second source will be a transfer from Blueprint 2000 unallocated funds in the amount of $82,228.17. The utilization of the allocated $500,000 will be based upon grant and permit requirements, timing, and opportunities for matches.

**Blueprint 2000 Project Definitions Report Consistency:** This request is consistent with project summary for Map 3 Segment 2, Old St. Augustine Branch Redesign Apalachee Parkway to South Monroe.

**Action by the CAC and TCC:** Although no quorum was present, the agenda item was discussed. Three of the five present members of the CAC supported option 2. Two of the five members supported option 1. The CAC strongly felt that an effort to involve the community in funding the remaining items is an important way to strengthen the connectivity between the community and the park. In addition, the CAC felt that the Centennial Field item needed to be addressed in the additional funding request. This item was not presented to the TCC.

**ATTACHMENTS:**

Attachment 1: Cascades Park June 2014 Aerial
Attachment 2: Breakdown of Tasks by Estimated Cost

Aero Photo

727.520.8181

www.aerophoto.com

Capital Cascades Park

Image # 1406020087

Date 06.02.14

| Item | Estimated Amount |
|---|---|
| **Priority 1** | |
| Shade Structures (priority 1)* | $100,000.00 |
| Water Quality Monitoring | $94,000.00 |
| Heritage Trail lighting | $20,000.00 |
| Barber Shop | $50,000.00 |
| Smokey Hollow Historical Interpretations | $30,000.00 |
| Smokey Hollow Drainage Improvements | $40,000.00 |
| **Modifications for Access, Circulation and Safety** | |
| Additional landscaping** | $5,000.00 |
| Suwanne Street extension barricades | $4,900.00 |
| 20 BBCs for special events | $1,000.00 |
| Fiberoptics at opertions and maintenance bdg | $15,000.00 |
| Seating and swings in key locations | $11,000.00 |
| Additional drainage improvements | $3,400.00 |
| ADA Ramps at Meridian and Bloxham | $3,000.00 |
| Back up pump at Discovery | $4,000.00 |
| Increase sidewalk widths at high traffic areas | $2,000.00 |
| Lights to illuminate sidewalk under Apalachee parkway | $3,000.00 |
| 50 amp vendor/bus pedestals (2) | $6,000.00 |
| Add concrete/pavers around dog fountain | $500.00 |
| Amphitheater Steps and Fencing* | $40,000.00 |
| Amphitheater Sound Equipment* | $10,000.00 |
| Internet Access | $75,000.00 |
| Post Design Fees | $60,000.00 |
| Additional Signage | $25,000.00 |
| Big Belly Trash/Recycle Cans (2)* | $14,000.00 |
| Bollards at Bloxham Promenade | $14,000.00 |
| Imagination Fountain Filter Upgrade* | $5,000.00 |
| Electric Building Parking Lot Modifications | $125,000.00 |
| Repair Historic Centennial Field Wall | $40,000.00 |
| **Total Priority 1** | **$800,800.00** |
| **Priority 2** | |
| Amphitheater Inflatable Screen and Projector | $13,000.00 |
| Assistive Listening Devices | $20,000.00 |
| Shade Structures (priority 2)* | $50,000.00 |
| **Total Priority 2** | **$83,000.00** |
| | |
| **TOTAL** | **$883,800.00** |

*Indicates a priority for Parks, Recreation and Neighborhood Affairs

**Along history monument, Bellamy trees, elm replacement, wildflowers, wetland plants

# #6

# Proposed Fiscal Year 2015 Blueprint Operating Budget

ITEM #6

CITY OF TALLAHASSEE - LEON COUNTY
BLUEPRINT 2000
INTERGOVERNMENTAL AGENCY

# Agenda Item

| | |
|---|---|
| **P0BJECT/TITLE:** Proposed Fiscal Year 2015 Blueprint Operating Budget | |
| **Date:** June 30, 2014 | **Requested By:** Blueprint 2000 Staff |
| **Contact Person:** Wayne Tedder | **Type of Item:** Discussion |

**STATEMENT OF ISSUE:**
The Blueprint 2000 Budget Policy, approved by the Intergovernmental Agency Board on June 17, 2002, provides a procedure for the adoption of the annual operating budget. This agenda item presents the Proposed FY 2015 Operating Budget to the Intergovernmental Agency for their review.

**SUPPLEMENTAL INFORMATION:**

- In accordance with Blueprint 2000's Budget Policy, the Executive Director shall develop a proposed operating budget for the upcoming fiscal year. Once the budget has been developed and approved by the Intergovernmental Management Committee, the Director shall place the proposed budget on the agenda for the next Citizens Advisory Committee Meeting. Concurrently, the Executive Director shall schedule an opportunity for public comment on the proposed budget.
- **A public hearing was advertised and held during the Blueprint 2000 CAC meeting on May 29, 2014. There were no speakers.**
- On September 15, 2014, the Intergovernmental Agency is scheduled to hold a second public hearing on the recommended budget prior to the Board's adoption of the budget and approval of the Budget Resolution. The action on September 15, 2014 will formally appropriate the funds for the FY 2015 Operating Budget, which commences October 1, 2014.
- Changes to the Budget are highlighted on **Attachment 1**. The Director recommends that pay increases be determined by the Jurisdiction in which the employee's benefits are provided (i.e., if the employee receives City benefits, then City salary adjustments would control.). No pay increases have been indicated as of yet. However, should pay increases be approved, a 3% increase in salaries is in the proposed budget. **Attachment 2** is the budget narrative, which defines each line item in the budget.
- As part of the reorganization of Blueprint in June 2012, staff has been working to reduce operation costs for the department in hopes that more infrastructure and green projects can be completed. **As such, all of the General Engineering Consultants (GEC) fees are included within the operating budget.** Prior to FY 2014, GEC fees were included within the Operating and Capital Improvement Budget making it difficult to easily track true operating expenditures of the Department. **The proposed FY2015 operating budget has a 22% decrease in GEC costs.** The following table indicates operating allocations for the last five years.

| Fiscal Year | Blueprint Operating Budget | GEC Allocations | Total Budget |
|---|---|---|---|
| FY2011 | $1,166,506 | $2,065,702 | $3,232,208 |
| FY2012 | $1,166,506 | $2,821,537 | $3,988,043 |
| FY2013 | $1,166,506 | $2,432,842 | $3,599,348 |
| FY2014 | $1,387,570 | $1,687,322 | $3,074,892 |
| FY2015 | $1,471,532 | $1,362,612 | $2,834,144 |

**RECOMMENDED ACTION:**
Review and comment on the FY 2015 Operating Budget.

**Action by the TCC and CAC:** Although no quorum was present during the May 29, 2014 CAC meeting, the public hearing on the operating budget was held, and there were no speakers. This item was not presented to the TCC.

**ATTACHMENT(S):**
Attachment 1: FY 2015 Budget Comparison
Attachment 2: FY 2015 Budget Narrative

Attachment 1

# BLUEPRINT 2000
# PROPOSED FY 2015 OPERATING BUDGET

| | | FY2013 Actual | FY2014 Amended Budget | FY2015 Proposed | Percent Change |
|---|---|---|---|---|---|
| 511000 | Salaries | $518,208 | $544,864 | $561,210 | |
| | Salaries Enhancements | $0 | $11,991 | $12,351 | |
| 511500 | Temp wages | $34,426 | $207,040 | $184,347 | |
| 512000 | Overtime | $686 | $2,060 | $2,122 | |
| 512400 | Other Salary Items | $7,185 | $12,456 | $12,830 | |
| 515000 | Pension-current | $64,100 | $63,296 | $65,195 | |
| 515100 | Pension-MAP | $33,924 | $41,173 | $42,408 | |
| 515500 | Social Security | $2,446 | $6,226 | $6,413 | |
| 515600 | Mandatory Medicare | $9,916 | $8,071 | $8,313 | |
| | FICA | | $0 | $0 | |
| 516000 | Health Benefits & Life | $48,401 | $52,915 | $54,502 | |
| 516100 | Health Benefits Retirees | $16,676 | $17,176 | $17,691 | |
| 516020 | Health Benefits OPEB | | $0 | $0 | |
| 516100 | Flex Benefits | $11,728 | $12,162 | $12,527 | |
| 512000 | County's Worker Comp | | $0 | $0 | |
| | **Total Personnel Services** | **$747,695** | **$979,430** | **$979,909** | 0.05% |
| | | | | | |
| 521010 | Advertising | $5,519 | $2,000 | $2,000 | |
| 521030 | Reproduction | $1,559 | $2,250 | $2,250 | |
| 521040 | Professional Fees/Services | $26,626 | $64,900 | $64,900 | |
| | Perf.Audit, Fin. Audit, Fin. Advisor Bond Disclosure Serv., and Internal Control Review | | | | |
| 521100 | Equipment Repairs | $5,640 | $8,000 | $7,000 | |
| 521160 | Legal Services | $10,882 | $12,100 | $10,000 | |
| 521180 | Uncl. Contractual Services | $8,216 | $20,000 | $42,000 | |
| 521190 | Computer Software | $31,216 | $20,500 | $32,102 | |
| 522080 | Telephone | $24,116 | $25,120 | $25,120 | |
| 523020 | Food | $1,752 | $1,900 | $1,800 | |
| 523050 | Postage | $693 | $1,500 | $1,400 | |
| 523060 | Office Supplies | $19,035 | $12,500 | $15,000 | |
| 523080 | Unclassified Supplies | $14,287 | $3,500 | $3,500 | |
| 523100 | Vehicle Non-Garage | $4,124 | $5,500 | $5,500 | |
| 524010 | Travel and Training | $15,266 | $17,611 | $18,850 | |
| 524020 | Journals and Books | $2,684 | $2,000 | $2,500 | |
| 524030 | Membership Dues | $1,505 | $2,790 | $2,860 | |
| 524050 | Rental of Office Space | $106,090 | $109,273 | $112,551 | |
| 524080 | Unclassified charges | $24,923 | $16,700 | $15,700 | |
| | **Misc. Operating Expenses** | **$304,131** | **$328,144** | **$365,033** | 11.24% |

| | FY2013 Actual | FY2014 Amended | FY2015 Proposed | Percent Change |
|---|---|---|---|---|
| 540040 Liability Insurance Premium | $24,259 | $28,710 | $31,581 | |
| **Total Other Svcs/Charges** | **$24,259** | **$28,710** | **$31,581** | **10.00%** |
| 550030 Office Equipment | $0 | $0 | $0 | |
| 550040 Computer Equipment | $0 | $0 | $3,300 | |
| 550060 Unclassified Equipment | $0 | $0 | $0 | |
| **Total Capital Outlay** | **$0** | **$0** | **$3,300** | **100.00%** |
| 560010 Human Resource Expense | $6,220 | $7,366 | $7,366 | |
| 560020 Accounting Expense | $16,338 | $20,654 | $20,654 | |
| 560030 Purchasing Expense | $28,788 | $27,717 | $27,717 | |
| 560040 Information Systems Exp. | $0 | $468 | $468 | |
| 560120 Indirect Costs | $0 | $35,474 | $35,474 | |
| **Allocated Costs** | **$51,347** | **$91,679** | **$91,679** | **0.00%** |
| 612400 Inter-fund Transfer | | | | |
| Gen. Eng. Consultant | | | | |
| LOA 1 (GEC Administration) | $800,000 | $449,499 | $453,886 | |
| LOA 2 (Segment 2 (Park)) | | $269,900 | $0 | |
| LOA 2 (Connector Bridge) | | $0 | $103,422 | |
| LOA 2 (Segment 3 & 4) | | $489,784 | $320,215 | |
| LOA 5 (Capital Circle NW/SW) | | $478,139 | $388,148 | |
| LOA 9 (Capital Circle SW) | | $0 | $96,941 | |
| | **$800,000** | **$1,687,322** | **$1,362,612** | **-19.24%** |
| **Total Operating** | **$1,927,432** | **$3,115,285** | **$2,834,114** | **-9.03%** |
| 612400 Other Transfers | | | | |
| Transfer to Capital Projects | **$8,610,962** | **$6,361,367** | **$8,525,571** | |
| 611300 Debt Service Transfer | **$14,696,553** | **$14,693,800** | **$14,695,550** | |
| SIB Loan | **$4,583,685** | **$4,583,685** | **$4,454,260** | |
| Available for Future Years | **$7,287,385** | **$0** | | |
| **Total Budget** | **$37,106,017** | **$28,754,137** | **$30,509,495** | |
| **Source of Funds** | | | | |
| **Transfer from Fund Balance** | **$7,292,201** | | | |
| **Sales Tax Proceeds** | **$29,574,498** | **$28,754,137** | **$30,509,495** | |
| **Interest Revenues** | **$192,961** | | | |
| **Miscellaneous** | **$46,357** | | | |
| **Total** | **$37,106,017** | **$28,754,137** | **$30,509,495** | |

# Fiscal Year 2015 Budget Narrative

| | |
|---|---|
| 511000 | **Salaries**- The Director recommends that pay increases be determined by the Jurisdiction in which the employee's benefits are provided (i.e., if the employee receives City benefits, then City salary adjustments would control.). |
| 511500 | **Temp wages** includes wages for temporary Assist legal counsel, 2 part-time IT support staff members, EDMS Technician, and Intern during the summer. The IT services were previous provided by the GEC. |
| 512400- | These costs are determined by the City and County to cover the cost of their respective fringe benefit packages |
| 516100 | Fringe benefit packages. |
| 516100 | This is the charge to Blueprint to cover the cost of the City's share of future employees' health Benefits. |
| 512000 | Overtime for Admin Asst. and OPS staff |
| 521010 | **Advertising**- Public hearing notices, news releases, etc. |
| 521030 | **Reproduction**- Annual Financial Reports, copies, letterhead, agenda items, etc. |
| 521040 | **Unclassified Professional Fees** - Financial Audit, Performance Audit, Bond Information Services, and misc. |
| 521100 | **Equipment Repairs** - copier maintenance contract and copies, recording equipment, power point projector no longer on warranty, fax machine. |
| 521160 | **Legal Services** - Outside General Counsel Attorney services for IA and Blueprint |
| 521180 | **Unclassified Contract Services** – Professional Services/ Intergovernmental Agency Consultants, Consultant IT Support and misc. services |
| 521190 | **Computer Software** - Annual software maintenance and licenses. |
| 522080 | **Telephone**- Blueprint office telephone / internet services, telephone equipment maintenance 5 cell phones and 2 iPads |
| 523020 | **Food** - 6 CAC meetings, workgroup meetings, lunch meetings, and 1 evening IA meeting |
| 523060 | **Office supplies** – Office supplies, printer toner, paper, and general office needs. |
| 523080 | **Unclassified Supplies**- items such as surge protectors, safety vests |
| 523100 | **Vehicle - Non Garage** - Repairs and service on 3 Vehicles. The age of vehicles ranges from 2 to 15 years old. |
| 524010 | **Travel and Training** –Continuing education training, Florida Communities Trust related seminars and Florida Bar conferences. |
| 524020 | **Journals and Books** – Legal, Engineering and Planning books and subscriptions |
| 524030 | **Memberships** - dues Florida Bar, American Planning Association, ASCE, APWA, FES and etc. for 6 professional staff members. |
| 524050 | **Rent Expense** - The amount reflected is based on our lease. |
| 524080 | **Unclassified Charges** - Paying Agent charges |
| 540040 | **Liability Insurance** - Workers Comp, General Liability, Automobile, Public Officials, Employment Practices liability. |
| 560010-40 | Blueprint's share of Allocated Costs. Accounting Services expense increase is to bring the charge in line with actual usage. |
| 612400 | General Engineering Consultant and transfer of sales tax revenue to Capital Projects. |

# #7

# Proposed Fiscal Year 2015-2019 Blueprint Capital Improvement Plan and Fiscal Year 2015-2020 Net Sales Tax Allocation Plan

CITY OF TALLAHASSEE - LEON COUNTY
BLUEPRINT 2000
INTERGOVERNMENTAL AGENCY

**ITEM #7**

# Agenda Item

| | |
|---|---|
| **SUBJECT/TITLE:** | Fiscal Year 2015-2019 Blueprint Capital Improvement Plan and the 2015-2020 Net Sales Tax Allocation Plan |
| **Date:** June 30, 2014 | **Requested By:** Blueprint 2000 Staff |
| **Contact Person:** Wayne Tedder | **Type of Item:** Discussion |

**STATEMENT OF ISSUE:**
This item is to provide an opportunity for the Intergovernmental Agency to review and comment on the draft FY 2015-2019 Capital Improvement Plan (CIP) and 2015-2020 Net Sales Tax Allocation Plan (NSTAP). A Public Hearing was advertised and conducted at the May 29, 2014 Citizens Advisory Committee Meeting. There were no speakers. The second will be advertised and conducted at the September 15, 2014 Intergovernmental Agency Meeting.

**SUPPLEMENTAL INFORMATION:**
The CIP will implement the approved NSTAP. The NSTAP is based on a cash flow forecast of projected sales tax revenues thru the entire Blueprint program. Staff is utilizing the same projected sales tax rates as the City and the County, but is providing a budget based on 95% of the projections consistent with the County approach. Staff has not projected an increase of sales tax revenues in the outlying years (2015-2020) nor has staff included revenues that will be received through interest. This conservative approach will assist Blueprint as the program will be focused on closing out the remaining projects over the next six years.

**Accounting Summary**
**Attachment #1** is being provided to include an additional level of open government to the citizens. The Accounting Summary provides up to date (as of April 30, 2014) information regarding funding sources, IA allocations to date, Blueprint encumbrances and expenditures for all Blueprint projects and remaining fund balances. Additional levels of detail for each project can be provided should the CAC (or citizens) desire to see the information in greater detail.

**Existing and Estimated Net Sales Tax Revenues**
**Attachment #2** also provides an up to date (as of April 30, 2014) accounting of sales tax revenues as well as the estimated net revenues for years 2015 through 2020. The estimated sales tax revenues do not include interest income, and it assumes that operating costs will gradually diminish through the remainder of the program.

**Proposed 2015-2020 Net Sales Tax Allocation Plan**
The NSTAP (**Attachment #3**) is the basis for funding allocations in FY 2015. In short, only funding identified in year 2015 will be allocated towards any projects. Funding identified in the outlying years (2016-2020) is merely an estimate of future allocations. The proposed NSTAP does not reflect recommendations that are currently provided in Agenda Item #4, Completion of Cascades Park. For FY15, staff is currently recommending the allocations identified in Table 1.

**Table 1 – Proposed FY2015 Allocations**

| Project | Amount |
|---|---|
| Water Quality (City) | $1,851,007.00 |
| Capital Cascades Segments (3 and 4) | $7,451,791.00 |
| **Total** | **$9,302,798.00** |

**Proposed 2015-2019 CIP**
The proposed 2015-2019 CIP (**Attachment #4**) reflects the projected expenditures for the upcoming years. In summary, Blueprint is projecting to put $39,992,594.32 into the local economy in FY 2015 and $72,267,908.32 into the local economy within the next 5 years.

**RECOMMENDED ACTION:**
Review and comment on the Capital Improvement Program and the Net Sales Tax Allocation Plan. The Intergovernmental Agency will conduct a Public Hearing and adopt the Budget in the public hearing on September 15, 2014.

**Action by TCC and CAC:** Although no quorum was present during the May 29, 2014 CAC meeting, the public hearing on the budget was held, and there were no speakers. This item was not presented to the TCC.

**ATTACHMENTS:**
Attachment 1: Accounting Summary
Attachment 2: Existing and Estimated Net Sales Tax Revenues (As of April 30, 2014)
Attachment 3: 2015-2020 Net Sales Tax Allocation Plan
Attachment 4: 2015-2019 CIP

| Project | Description | SIB Loans | Grants > $1M | Grants < $1M | Miscellaneous donations/JPAs | Advance Repayments | Bonds | Sales Tax, Interest, and Other sources | Allocated to Date | Pre Encumbrances | Encumbrances | Expenses to date | Available Balance |
|---|---|---|---|---|---|---|---|---|---|---|---|---|---|
| Water Quality/Sensitive Lands & Misc. | | | | | | | | | | | | | |
| 0100234 | Water Quality Project City | | | | | | 10,135,592.44 | 4,352,251.56 | 14,487,844.00 | - | | 10,981,531.96 | 3,506,312.04 |
| 0100235 | Water Quality project/County | | | - | | 1,000,000.00 | 12,829,586.00 | 8,960,993.00 | 22,790,579.00 | - | | 14,835,216.00 | 7,955,363.00 |
| 03754 | NWFWMD Partnership | | | 116,287.35 | | | 478,641.50 | 905,071.15 | 1,500,000.00 | - | | 697,419.76 | 802,580.24 |
| 0100228 | Headwaters of St. Marks | | | 1,581,435.00 | | | 1,395,000.71 | 1,510,954.00 | 4,487,389.71 | - | | 4,487,389.71 | - |
| 0100229 | Lake Jackson Basin (Ford's Arm South) | | | | | | 174.66 | 272,254.34 | 272,429.00 | - | | 174.66 | 272,254.34 |
| 0101437 | Fred George Basin | | | | | | 1,682,226.00 | 1,087,774.00 | 2,770,000.00 | - | | 2,770,000.00 | - |
| 0100309 | Lake Lafayette Floodplain | | | | | | 0.00 | 1,750,000.00 | 1,750,000.00 | - | | 1,496,948.00 | 253,052.00 |
| 03758 | Blueprint 2000 Land Bank | | | | | | 722,880.79 | 7,327,153.21 | 8,050,034.00 | - | | 969,306.25 | 7,080,727.75 |
| 04771 | Sensitive Lands - Project Mgmt | | | | | | 373,041.05 | 35,406.85 | 408,447.90 | - | 13,748.23 | 394,698.75 | 0.92 |
| Capital Projects | | | | | | | | | | | | | |
| 03721 | CCNW I10 to US90 (N-1) | 22,589,749.60 | | 1,337,280.20 | | | 45,287,879.20 | 15,253.87 | 69,230,162.87 | - | | 69,230,162.87 | - |
| 03760 | CCNW/SW US90 to Orange Ave (N-2) | | 71,986,046.95 | 814,279.40 | 100,000.00 | | 12,276,120.59 | 33,836,806.46 | 119,013,253.40 | - | 37,348,749.21 | 79,193,306.48 | 2,471,197.71 |
| 03755 | CCSE Connie Dr to Tram Rd (E-1) | 26,692,338.10 | | | | | 2,565,509.79 | 9,459,712.59 | 38,717,560.48 | - | | 38,613,215.22 | 104,345.26 |
| 0100225, 1300401, 130042, 1300403 | CCSE Tram Rd to Woodville + Subprojects (E-2) | 4,784,738.71 | 15,575,796.55 | 1,159,470.63 | - | - | 9,594,846.49 | 6,874,985.62 | 37,989,838.00 | - | - | 37,006,410.26 | 983,427.74 |
| 0100226 | CCSE Woodville Hwy to Crawford Rd (E-3) | | 8,620,742.43 | 330,857.00 | | | 1,152,849.42 | 1,669,123.58 | 11,773,572.43 | - | 184,423.69 | 11,586,452.08 | 2,696.66 |
| 0100227 | CCSW Crawfordville Rd to Orange Ave (W-1) | | - | | | | 2,070,191.17 | 2,534,349.83 | 4,604,541.00 | - | 523,608.22 | 3,558,034.49 | 522,898.29 |
| 03747,1300391, 1400348 | CCT Seg 1 (Franklin Blvd) + Subprojects | - | 4,200,000.00 | 966,082.00 | - | - | 4,529,484.07 | 9,409,772.89 | 19,105,338.96 | - | 53,644.56 | 18,915,567.54 | 136,126.86 |
| 0100308, 1300468, 1300467, 1400340, 1400341, 1400343, 1000346, 1400349, 1400350, 1400362, 1400476 | CCT Seg 2 (Cascades Park) + Subprojects | - | 3,606,604.00 | 2,631,575.34 | 113,460.92 | - | 16,712,200.56 | 24,906,842.02 | 47,970,682.84 | 55,000.00 | 1,797,875.28 | 45,329,095.52 | 788,712.04 |
| 0100978 | Capital Cascade Segment 3 & 4 | | 1,655,374.91 | 665,418.55 | | 3,000,000.00 | 3,231,330.51 | 33,401,415.94 | 41,953,539.91 | - | 18,774,269.70 | 16,762,092.73 | 6,417,177.48 |
| 1000612, 1400455 | Cascades Trail Connector Bridge + Subprojects | - | - | 2,000.00 | 1,550,000.00 | 2,000,000.00 | 17,790.17 | 1,432,209.83 | 5,002,000.00 | - | 111,233.10 | 555,883.10 | 4,334,883.80 |
| 0800402 | Capital Cascades Segment 4 | | | | | | 0.00 | - | - | - | | | - |
| 03757 | LPA Group Engineering Services | | | | | | 3,378,319.63 | 5,673,134.47 | 9,051,454.10 | - | 787,192.28 | 7,846,489.99 | 417,771.83 |
| Closed Projects | | | | | | | | | | | | | |
| 1300328 | Lafayette Heritage Bridge | | | | | | | 500,000.00 | 500,000.00 | - | | 500,000.00 | - |
| 02842 | BP2K Booth Property Purchase | | | | | | (1.50) | 584,755.25 | 584,753.75 | - | | 584,753.75 | - |
| 3745 | Blueprint 2000 Lidar | | | | | | 0.00 | 349,817.00 | 349,817.00 | - | | 349,817.00 | - |
| 3746 | BP2000-Building Renovations | | | | | | 0.00 | 48,180.36 | 48,180.36 | - | | 48,180.36 | - |
| 101438 | Mahan Drive | | | | | | 4,825,730.88 | - | 4,825,730.88 | - | | 4,825,730.88 | - |
| 1100644 | Capital Cascades Maintenance Building | | | - | | | 0.00 | 282,000.00 | 282,000.00 | - | 43,934.82 | 192,339.66 | 45,725.52 |
| 1200266 | FAMU ROW Services to City | | | | 1,472,500.00 | | 0.00 | - | 1,472,500.00 | - | 72,830.63 | 1,225,676.61 | 173,992.76 |
| 0100306 | Capital Cascades-exp. With no projects | | | | | | 17,156.73 | (17,156.73) | | 0 | | | - |
| Grand Total | | 54,066,826.41 | 105,644,564.84 | 9,604,685.47 | 3,235,960.92 | 6,000,000.00 | 133,276,550.86 | 157,163,061.09 | 468,991,649.59 | 55,000.00 | 59,711,509.72 | 372,955,893.63 | 36,269,246.24 |

| Year | 2002 | 2003 | 2004 | 2005 | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 thru April | Total Thru 04/30/14 | 2014 remaining budget | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | Total 5/1/2014-11/30/2019 | Total |
|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|
| Actual/Estimated Sales Tax Revenues | | | | 24,204,841.08 | 31,620,198.20 | 30,988,776.90 | 29,592,970.88 | 27,826,546.20 | 27,125,783.80 | 27,553,785.61 | 28,233,375.47 | 29,574,498.32 | 17,576,552.00 | 274,297,328.46 | 11,177,585.00 | 30,509,495.00 | 30,509,495.00 | 30,509,495.00 | 30,509,495.00 | 30,509,495.00 | 5,084,915.83 | 168,809,975.83 | 443,107,304.29 |
| Miscellaneous Revenues | | | | 855.00 | 58,801.55 | 300,791.58 | (22,444.65) | | | | | 46,357.07 | 46,468.48 | 430,829.03 | | | | | | | - | - | 430,829.03 |
| Transfer from Other funds | | | | | 6,065.89 | 278,985.95 | | | | | | | | 285,051.84 | | | | | | | - | - | 285,051.84 |
| 306 Interest thru 04/30/14 | 12,898.42 | 94,961.31 | 75,899.77 | 126,255.57 | 726,613.45 | 1,600,979.61 | 1,836,736.75 | 1,015,334.01 | 1,822,752.09 | 724,828.88 | 126,869.15 | 192,960.91 | 73,659.97 | 8,430,749.89 | | | | | | | - | - | 8,430,749.89 |
| Bond/Loan Proceeds | 3,500,000.00 | 5,527,642.79 | | | | | | | | | | | | 9,027,642.79 | | | | | | | - | - | 9,027,642.79 |
| Operating Reserve | | (2,000,000.00) | | | | | | | | | | | | (2,000,000.00) | | | | | | 2,000,000.00 | | 2,000,000.00 | - |
| Debt Service reserve | | | | | | | | | | | | | | - | | | | | | 7,869,531.10 | | 7,869,531.10 | 7,869,531.10 |
| Operating Expenses | (118,434.91) | (574,807.50) | (807,195.51) | (838,116.68) | (812,116.29) | (956,574.88) | (997,458.65) | (1,048,013.39) | (1,047,792.95) | (974,244.59) | (927,114.39) | (1,121,906.20) | (660,264.77) | (10,884,040.71) | (767,698.23) | (2,834,114.00) | (2,500,000.00) | (2,000,000.00) | (2,000,000.00) | (2,000,000.00) | | (12,101,812.23) | (22,985,852.94) |
| Total Debt Service | | (3,569,392.00) | | (4,996,954.00) | (8,240,791.26) | (14,390,676.06) | (18,164,179.56) | (16,393,038.97) | (19,567,941.26) | (19,567,291.26) | (19,370,162.90) | (19,280,237.63) | (8,571,383.31) | (152,112,048.21) | (10,706,101.69) | (19,149,810.00) | (18,637,935.00) | (18,634,410.00) | (18,634,223.00) | (16,877,877.00) | | (102,640,356.69) | (254,752,404.90) |
| Net revenues available from operating fund | 3,394,463.51 | (521,595.40) | (731,295.74) | 18,496,880.97 | 23,358,771.54 | 17,822,283.10 | 12,245,624.77 | 11,400,827.85 | 8,332,801.68 | 7,737,078.64 | 8,062,967.33 | 9,411,672.47 | 8,465,032.37 | 127,475,513.090 | (296,214.920) | 8,525,571.000 | 9,371,560.000 | 9,875,085.000 | 9,875,272.000 | 21,501,149.100 | 5,084,915.833 | 63,937,338.013 | 191,412,851.103 |
| | | | | | | | | | | | | | | | | | | | | | | - | - |
| Projects funds | | | | | | | | | | | | | | | | | | | | | | - | - |
| Loan Proceeds | | | | | | | | | | | | | | - | | | | | | | | 777,227.00 | 24,048,000.00 |
| FDOT Advance Repayment | | | | | | | | 1,761,773.00 | 7,509,000.00 | 3,000,000.00 | 3,000,000.00 | 5,000,000.00 | 3,000,000.00 | 23,270,773.00 | - | 777,227.00 | | | | | | - | (6,000,000.00) |
| Appropriation of Advance Repayments | | | | | | | | | | | | (3,000,000.00) | (3,000,000.00) | (6,000,000.00) | | | | | | | | - | (819,403.27) |
| Nonbudgeted expenses | (246.25) | (5,819.64) | | | | (799,213.90) | | | | (12,008.22) | | (2,115.26) | | (819,403.27) | | | | | | | | - | 14,535,293.45 |
| 305/308 Interest thru 4/30/14 | 17,034.65 | 262,569.56 | 342,086.98 | 375,575.63 | 24,279.35 | 184,815.76 | 6,104,164.44 | 2,124,703.03 | 379,908.77 | 1,571,323.62 | 1,643,809.43 | 1,043,837.25 | 461,184.98 | 14,535,293.45 | | | | | | | | 777,227.00 | 31,763,890.18 |
| Net revenues available from projects funds | 16,788.40 | 256,749.92 | 342,086.98 | 375,575.63 | 24,279.35 | (614,398.14) | 6,104,164.44 | 3,886,476.03 | 7,888,908.77 | 4,559,315.40 | 4,643,809.43 | 3,041,721.99 | 461,184.98 | 30,986,663.18 | - | 777,227.00 | - | - | - | - | - | 64,714,565.01 | 223,176,741.28 |
| Net Available for all projects | 3,411,251.91 | (264,845.48) | (389,208.76) | 18,872,456.60 | 23,383,050.89 | 17,207,884.96 | 18,349,789.21 | 15,287,303.88 | 16,221,710.45 | 12,296,394.04 | 12,706,776.76 | 12,453,394.46 | 8,926,217.35 | 158,462,176.27 | (296,214.92) | 9,302,798.00 | 9,371,560.00 | 9,875,085.00 | 9,875,272.00 | 21,501,149.10 | 5,084,915.83 | 64,714,565.01 | 223,176,741.28 |
| Needed for already appropriated projects | | | | | | | | | | | | | | 157,163,061.09 | | | | | | | | - | 157,163,061.09 |
| Net Available from sales tax revenues | | | | | | | | | | | | | | 1,299,115.18 | (296,214.92) | 9,302,798.00 | 9,371,560.00 | 9,875,085.00 | 9,875,272.00 | 21,501,149.10 | 5,084,915.83 | 64,714,565.01 | 66,013,680.19 |

| Project | Description | Allocated to Date | Pre Encumbrances | Encumbrances | Expenses to date | Available Balance | Estimated Total Project Budget | Additional Funding Needs | 2015 Proposed Sales Tax Allocations | 2016 Projected Sales Tax Allocations | 2017 Projected Sales Tax Allocations | 2018 Projected Sales Tax Allocations | 2019 Projected Sales Tax Allocations | 2020 Projected Sales Tax Allocations | Total Allocated To Date and Allocations FY15-FY20 |
|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|
| Water Quality/Sensitive Lands & Misc. | | | | | | | | | | | | | | | |
| 0100234 | Water Quality Project City | 14,487,844.00 | - | | 10,981,531.96 | 3,506,312.04 | 25,000,000.00 | 10,512,156.00 | 1,851,007.00 | 1,934,302.00 | 2,021,346.00 | 2,112,306.00 | 2,207,360.00 | 385,835.00 | 25,000,000.00 |
| 0100235 | Water Quality project/County | 22,790,579.00 | - | | 14,835,216.00 | 7,955,363.00 | 22,790,579.00 | - | | | | | | | 22,790,579.00 |
| 03754 | NWFWMD Partnership | 1,500,000.00 | - | | 697,419.76 | 802,580.24 | 1,500,000.00 | - | | | | | | | 1,500,000.00 |
| 0100228 | Headwaters of St. Marks | 4,487,389.71 | - | | 4,487,389.71 | - | 10,470,221.00 | 5,982,831.29 | - | 382,697.00 | 1,000,000.00 | 1,000,000.00 | 2,617,303.00 | 982,831.00 | 10,470,220.71 |
| 0100229 | Lake Jackson Basin (Ford's Arm South) | 272,429.00 | - | | 174.66 | 272,254.34 | 272,429.00 | - | | | | | | | 272,429.00 |
| 0101437 | Fred George Basin | 2,770,000.00 | - | | 2,770,000.00 | - | 2,770,000.00 | - | | | | | | | 2,770,000.00 |
| 0100309 | Lake Lafayette Floodplain | 1,750,000.00 | - | | 1,496,948.00 | 253,052.00 | 1,750,000.00 | - | | | | | | | 1,750,000.00 |
| 03758 | Blueprint 2000 Land Bank | 8,050,034.00 | - | | 969,306.25 | 7,080,727.75 | 8,050,034.00 | - | | | | | | | 8,050,034.00 |
| 04771 | Sensitive Lands - Project Mgmt | 408,447.90 | - | 13,748.23 | 394,698.75 | 0.92 | 408,447.90 | - | | | | | | | 408,447.90 |
| Capital Projects | | | | | | | | | | | | | | | |
| 03721 | CCNW I10 to US90 (N-1) | 69,230,162.87 | - | | 69,230,162.87 | - | 69,230,162.87 | - | | | | | | | 69,230,162.87 |
| 03760 | CCNW/SW US90 to Orange Ave (N-2) | 119,013,253.40 | - | 37,348,749.21 | 79,193,306.48 | 2,471,197.71 | 119,013,253.40 | - | | | | | | | 119,013,253.40 |
| 03755 | CCSE Connie Dr to Tram Rd (E-1) | 38,717,560.48 | - | | 38,613,215.22 | 104,345.26 | 38,717,560.48 | - | | | | | | | 38,717,560.48 |
| 0100225, 1300401, 130042, 1300403 | CCSE Tram Rd to Woodville + Subprojects (E-2) | 37,989,838.00 | - | - | 37,006,410.26 | 983,427.74 | 37,989,838.00 | - | | | | | | | 37,989,838.00 |
| 0100226 | CCSE Woodville Hwy to Crawford Rd (E-3) | 11,773,572.43 | - | 184,423.69 | 11,586,452.08 | 2,696.66 | 11,773,572.43 | - | | | | | | | 11,773,572.43 |
| 0100227 | CCSW Crawfordville Rd to Orange Ave (W-1) | 4,604,541.00 | - | 523,608.22 | 3,558,034.49 | 522,898.29 | 4,604,541.00 | - | | | | | | | 4,604,541.00 |
| 03747,1300391, 1400348 | CCT Seg 1 (Franklin Blvd) + Subprojects | 19,105,338.96 | - | 53,644.56 | 18,915,567.54 | 136,126.86 | 19,105,338.96 | - | | | | | | | 19,105,338.96 |
| 0100306, 1300468, 1300467, 1400340, 1400341, 1400343, 1000346, 1400349, 1400350, 1400362, 1400476 | CCT Seg 2 (Cascades Park) + Subprojects | 47,970,682.84 | 55,000.00 | 1,797,875.28 | 45,329,095.52 | 788,712.04 | 47,970,682.84 | - | | | | | | | 47,970,682.84 |
| 0100978 | Capital Cascade Segment 3 & 4 | 41,953,539.91 | - | 18,774,269.70 | 16,762,092.73 | 6,417,177.48 | 90,171,621.84 | 48,218,081.93 | 7,451,791.00 | 7,054,561.00 | 6,853,739.00 | 6,762,966.00 | 16,676,486.10 | 3,716,249.83 | 90,469,332.84 |
| 1000612, 1400455 | Cascades Trail Connector Bridge + Subprojects | 5,002,000.00 | - | 111,233.10 | 555,883.10 | 4,334,883.80 | 5,002,000.00 | - | | | | | | | 5,002,000.00 |
| 0800402 | Capital Cascades Segment 4 | - | - | | | - | TBD | TBD | | | | | | | - |
| 03757 | LPA Group Engineering Services | 9,051,454.10 | - | 787,192.28 | 7,846,489.99 | 417,771.83 | 8,633,682.27 | (417,771.83) | | | | | | | 9,051,454.10 |
| Closed Projects | | | | | | | | | | | | | | | - |
| 1300328 | Lafayette Heritage Bridge | 500,000.00 | - | | 500,000.00 | - | 500,000.00 | - | | | | | | | 500,000.00 |
| 02842 | BP2K Booth Property Purchase | 584,753.75 | - | | 584,753.75 | - | 584,753.75 | - | | | | | | | 584,753.75 |
| 3745 | Blueprint 2000 Lidar | 349,817.00 | - | | 349,817.00 | - | 349,817.00 | - | | | | | | | 349,817.00 |
| 3746 | BP2000-Building Renovations | 48,180.36 | - | | 48,180.36 | - | 48,180.36 | - | | | | | | | 48,180.36 |
| 101438 | Mahan Drive | 4,825,730.88 | - | | 4,825,730.88 | - | 4,825,730.88 | - | | | | | | | 4,825,730.88 |
| 1100644 | Capital Cascades Maintenance Building | 282,000.00 | - | 43,934.82 | 192,339.66 | 45,725.52 | 282,000.00 | - | | | | | | | 282,000.00 |
| 1200266 | FAMU ROW Services to City | 1,472,500.00 | - | 72,830.63 | 1,225,676.61 | 173,992.76 | 1,472,500.00 | - | | | | | | | 1,472,500.00 |
| 0100306 | Capital Cascades-exp. With no projects | | 0 | | | - | - | - | | | | | | | - |
| Grand Total | | 468,991,649.59 | 55,000.00 | 59,711,509.72 | 372,955,893.63 | 36,269,246.24 | 509,124,608.02 | 40,132,958.43 | 9,302,798.00 | 9,371,560.00 | 9,875,085.00 | 9,875,272.00 | 21,501,149.10 | 5,084,915.83 | 534,002,429.52 |

82,419,067.18

| | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | 2015-2020 Est. Funding |
|---|---|---|---|---|---|---|---|---|
| Estimated Net Sales Tax | | 9,302,798.00 | 9,371,560.00 | 9,875,085.00 | 9,875,272.00 | 21,501,149.10 | 5,084,915.83 | 65,010,779.93 |
| Estimated Unallocated 2014 Funds (as of 04/30/14) | 1,002,900.26 | | | | | | | |
| Other Funds | | | | | | | | |
| Total | 1,002,900.26 | 9,302,798.00 | 9,371,560.00 | 9,875,085.00 | 9,875,272.00 | 21,501,149.10 | 5,084,915.83 | 65,010,779.93 |

| Project | Description | Allocated to Date | Pre Encumbrances | Encumbrances | Expenses to date | Available Balance | Estimated Total Project Budget | Additional Funding Needs | 2015 | 2016 | 2017 | 2018 | 2019 | FY15-FY19 CIP |
|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|
| **Water Quality/Sensitive Lands & Misc.** | | | | | | | | | | | | | | |
| 0100234 | Water Quality Project City | 14,487,844.00 | - | | 10,981,531.96 | 3,506,312.04 | 25,000,000.00 | 10,512,156.00 | 1,851,007.00 | 1,934,302.00 | 2,021,346.00 | 2,112,306.00 | 2,207,360.00 | 10,126,321.00 |
| 0100235 | Water Quality project/County | 22,790,579.00 | - | | 14,835,216.00 | 7,955,363.00 | 22,790,579.00 | - | | | | | | - |
| 03754 | NWFWMD Partnership | 1,500,000.00 | - | | 697,419.76 | 802,580.24 | 1,500,000.00 | - | | | | | | - |
| 0100228 | Headwaters of St. Marks | 4,487,389.71 | - | | 4,487,389.71 | - | 10,470,221.00 | 5,982,831.29 | | | | | | - |
| 0100229 | Lake Jackson Basin (Ford's Arm South) | 272,429.00 | - | | 174.66 | 272,254.34 | 272,429.00 | - | | | | | | - |
| 0101437 | Fred George Basin | 2,770,000.00 | - | | 2,770,000.00 | - | 2,770,000.00 | - | | | | | | - |
| 0100309 | Lake Lafayette Floodplain | 1,750,000.00 | - | | 1,496,948.00 | 253,052.00 | 1,750,000.00 | - | | | | | | - |
| 03758 | Blueprint 2000 Land Bank | 8,050,034.00 | - | | 969,306.25 | 7,080,727.75 | 8,050,034.00 | - | | | | | | - |
| 04771 | Sensitive Lands - Project Mgmt | 408,447.90 | - | 13,748.23 | 394,698.75 | 0.92 | 408,447.90 | - | | | | | | - |
| **Capital Projects** | | | | | | | | | | | | | | - |
| 03721 | CCNW I10 to US90 (N-1) | 69,230,162.87 | - | | 69,230,162.87 | - | 69,230,162.87 | - | | | | | | - |
| 03760 | CCNW/SW US90 to Orange Ave (N-2) | 119,013,253.40 | - | 37,348,749.21 | 79,193,306.48 | 2,471,197.71 | 119,013,253.40 | - | 22,500,000.00 | 7,500,000.00 | | | | 30,000,000.00 |
| 03755 | CCSE Connie Dr to Tram Rd (E-1) | 38,717,560.48 | - | | 38,613,215.22 | 104,345.26 | 38,717,560.48 | - | | | | | | - |
| 0100225, 1300401, 130042, 1300403 | CCSE Tram Rd to Woodville + Subprojects (E-2) | 37,989,838.00 | - | - | 37,006,410.26 | 983,427.74 | 37,989,838.00 | - | | | | | | - |
| 0100226 | CCSE Woodville Hwy to Crawford Rd (E-3) | 11,773,572.43 | - | 184,423.69 | 11,586,452.08 | 2,696.66 | 11,773,572.43 | - | | | | | | - |
| 0100227 | CCSW Crawfordville Rd to Orange Ave (W-1) | 4,604,541.00 | - | 523,608.22 | 3,558,034.49 | 522,898.29 | 4,604,541.00 | - | | | | | | - |
| 03747,1300391, 1400348 | CCT Seg 1 (Franklin Blvd) + Subprojects | 19,105,338.96 | - | 53,644.56 | 18,915,567.54 | 136,126.86 | 19,105,338.96 | - | | | | | | - |
| 0100306, 1300468, 1300467, 1400340, 1400341, 1400343, 1000346, 1400349, 1400350, 1400362, 1400476 | CCT Seg 2 (Cascades Park) + Subprojects | 47,970,682.84 | 55,000.00 | 1,797,875.28 | 45,329,095.52 | 788,712.04 | 47,970,682.84 | - | 2,641,587.32 | | | | | 2,641,587.32 |
| 0100978 | Capital Cascade Segment 3 & 4 | 41,953,539.91 | - | 18,774,269.70 | 16,762,092.73 | 6,417,177.48 | 81,097,263.18 | 39,143,723.27 | 10,000,000.00 | 10,000,000.00 | 5,000,000.00 | | | 25,000,000.00 |
| 1000612, 1400455 | Cascades Trail Connector Bridge + Subprojects | 5,002,000.00 | - | 111,233.10 | 555,883.10 | 4,334,883.80 | 5,002,000.00 | - | 4,500,000.00 | | | | | 4,500,000.00 |
| 0800402 | Capital Cascades Segment 4 | - | - | | | - | TBD | TBD | | | | | | - |
| 03757 | LPA Group Engineering Services | 9,051,454.10 | - | 787,192.28 | 7,846,489.99 | 417,771.83 | 8,633,682.27 | (417,771.83) | | | | | | - |
| **Closed Projects** | | | | | | | | | | | | | | - |
| 1300328 | Lafayette Heritage Bridge | 500,000.00 | - | | 500,000.00 | - | 500,000.00 | - | | | | | | - |
| 02842 | BP2K Booth Property Purchase | 584,753.75 | - | | 584,753.75 | - | 584,753.75 | - | | | | | | - |
| 3745 | Blueprint 2000 Lidar | 349,817.00 | - | | 349,817.00 | - | 349,817.00 | - | | | | | | - |
| 3746 | BP2000-Building Renovations | 48,180.36 | - | | 48,180.36 | - | 48,180.36 | - | | | | | | - |
| 101438 | Mahan Drive | 4,825,730.88 | - | | 4,825,730.88 | - | 4,825,730.88 | - | | | | | | - |
| 1100644 | Capital Cascades Maintenance Building | 282,000.00 | - | 43,934.82 | 192,339.66 | 45,725.52 | 282,000.00 | - | | | | | | - |
| 1200266 | FAMU ROW Services to City | 1,472,500.00 | - | 72,830.63 | 1,225,676.61 | 173,992.76 | 1,472,500.00 | - | | | | | | - |
| 0100306 | Capital Cascades-exp. With no projects | | 0 | | | - | - | - | | | | | | - |
| **Grand Total** | | **468,991,649.59** | **55,000.00** | **59,711,509.72** | **372,955,893.63** | **36,269,246.24** | **500,050,249.36** | **31,058,599.77** | **36,992,594.32** | **19,434,302.00** | **7,021,346.00** | **2,112,306.00** | **2,207,360.00** | **72,267,908.32** |